

Determinants of Commercialization Modes of Science: Evidence from panel data of university technology transfer in Japan

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Abstract

Growth of knowledge-based economies hinges on the systematic application of science, which makes the efficient commercialization of university knowledge critical. Economic theory identifies determinants of the commercialization modes of science (license and entrepreneurship), such as search costs for licensees, post-license development costs, intellectual property ownership, commercialization skills of firms, and the efficiency of innovation intermediaries. Based on this theoretical framework, this study analyzes comprehensive university-level panel data (2018–2021) and presents the first evidence of the factor that most influences the commercialization modes of science. Estimation results reveal that universities that intensively engage in basic research create more university spinoffs. Basic research is conducive to radical innovation which tends to be commercialized by entrepreneurial firms that do not suffer from the replacement effect. Therefore, encouraging a broad range of universities to engage in basic research facilitates academic entrepreneurship, which should have positive implications on economic growth.

Keywords: entrepreneurship, innovation, patents, technology transfer, university spinoffs

JEL classification: L24, O31, O32, O34

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1. Introduction

The systematic application of science plays a critical role in industrial innovation in knowledge-based economies, with universities being the largest source of scientific knowledge. Triggered by the rapid expansion of frontiers in life sciences and the increasing demand for university licensing in the biotechnology field (Rai & Eisenberg, 2003), the US implemented the *Bayh–Dole Technology Transfer Act* (BDA) of 1980. The BDA has shifted the ownership of patents resulting from federally funded university research from the government to universities (Sampat, 2006). This legal change has increased the number of patents filed by universities (Mowery et al., 2001; Link & Hasselt, 2019) and patent quality has not declined (Sampat et al., 2003), as initially feared (Henderson et al., 1998). Since the enactment of the BDA, many countries have introduced university intellectual property (IP) ownership and university-based technology licensing organizations (TLOs) to promote licensing of university patents.

Another important route for the commercialization of science is academic entrepreneurship. Endogenizing entrepreneurship into the growth model by linking innovation to entrepreneurship via knowledge spillover, the knowledge spillover theory of entrepreneurship (KSTE) highlights the commercialization of science through entrepreneurship as a critical route for knowledge-based economies to grow (Acs et al., 2013). According to the KSTE, innovative activities by firms and universities endogenously create new opportunities for alert entrepreneurs to explore. In large R&D-intensive firms, employees focus on a core task that directly pertains to the firm's most lucrative business, and serendipitous ideas from innovative employees are not welcomed; this encourages employees to start their own businesses (Hellmann, 2007a; Hellmann & Thiele, 2011). Moreover, research universities generate undeveloped inventions because of their embryonic nature and the difficulty in establishing licensing agreements. For these reasons, the KSTE postulates that a non-negligible proportion of knowledge stock is left unused, endogenously creating entrepreneurial opportunities for science-based startups to exploit. This makes university knowledge spillover via licensing and entrepreneurship critical to the growth of knowledge-based economies.

In Japan, to bolster university technology transfer (UTT) through formal contract-based channels,¹ a series of reforms of the national innovation system have been implemented since the 1990s, which was commenced by the *Science and Technology Basic Law* in 1995. The *Technology Licensing Organization Act* of 1998 legitimized the contractual transfer of university inventions to industry. The *Industrial Revitalizing Special Law* (IRSL, *Sangyo Katsuryoku Saisei Tokubetsu Sochi Hou*) enacted in 1999 had the same effect as the BDA, except that it did not apply to national universities until they obtained corporate status in 2004.² The *Industrial*

¹ Informal channels include voluntary transfer of academic inventions to established firms in exchange for a donation, which worked as a significant spillover channel in the pre-reform period (Fukugawa, 2017).

² Similar to the BDA, the IRSL had a positive effect on the number of patents that universities filed (Motohashi & Muramatsu, 2012; Suzuki et al., 2015). Moreover, patent quality measured by forward non-self-citations was higher among UI joint patent applications than non-UI joint patent applications (Motohashi & Muramatsu, 2012).

Technology Enhancement Act (Sangyo Gijutsu-ryoku Kyouka Hou) of 2000 established procedures under which university-based scientists can consult for, establish, and manage companies. In 2003, before the incorporation of national universities, the Ministry of Education, Science, and Technology (MEXT) established 43 IP management offices (IP headquarters) inside national universities to augment technology licensing offices (TLOs). The *National University Incorporation Act* of 2004 gave national universities independent legal status, allowing them to apply Article 35 of the *Japan Patent Law*, which allows employers to require employees to assign their inventions to the company. In 2005, the MEXT established super university–industry–government collaboration headquarters in some universities to further augment IP headquarters.³ These national innovation system reforms leave the decision regarding the management of IP and university–industry collaborations (UIC) to the discretion of universities, which has endogenously shaped the institutional framework for university-based startups and university-based TLOs to spawn and function.

Economic theory identifies factors affecting the commercialization modes of science (i.e., entrepreneurship and licensing), including search costs for licensees, post-license development costs, IP ownership, commercialization skills of large firms and startups, and efficiency of innovation intermediaries. Most empirical studies on the determinants of the commercialization mode of science have used data from the US-based Association of University Technology Managers (AUTM) (Fukugawa, 2009). Using comprehensive panel data of UTT, this study clarifies the determinants of the commercialization modes of science in Japan. Meanwhile, literature on entrepreneurial ecosystems⁴ highlights the significance of integrating the aforementioned factors into a systemic framework to explain differences in entrepreneurial outcomes across countries (Szerb et al., 2013), regions (Szerb et al., 2022), and cities (Isenberg & Onyemah, 2016).⁵ These studies adopt the geographical boundaries as a unit of analysis, based on the recognition that administrative entities shape entrepreneurial ecosystems.

Universities retain their own resources to create and disseminate knowledge. They include human resources (academic researchers, faculty inventors, student inventors, faculty entrepreneurs, and student entrepreneurs), financial resources (subsidies and donations),

³ Functions of these organizations overlapped with TLOs, sometimes absorbing their TLOs. Therefore, this study represents functions of innovation intermediaries by not only TLOs but also UIC headquarters. See the Method section.

⁴ Entrepreneurial ecosystems have attracted increasing global academic interest since the 2010s (Spigel et al., 2020). This concept draws on a biological metaphor with an understanding that elements (scientists, inventors, entrepreneurs, regulators, and intermediaries), functions (knowledge creation, intermediation, and diffusion), and dynamics of communities enable innovative startups to emerge, grow, and develop into self-sustainable industrial agglomerations (Isenberg, 2016; Nishizawa & Gibson, 2018).

⁵ A meta-analysis of empirical studies on entrepreneurial ecosystems shows that different elements are critical determinants of entrepreneurial outcome according to the geographical unit of analysis (Queissner et al., 2022). Elements with the highest effect size are leadership at the city level, formal institutions at the federal state level, and intermediaries at the country level.

technological resources (patents), physical infrastructure (experimental facilities and labs), and intermediaries (incubators and TLOs), all of which have been identified as essential elements for entrepreneurial ecosystems. ⁶ Moreover, universities establish formal institutions through policies and rules regarding the management of IP and UIC. Therefore, universities shape entrepreneurial ecosystems for the commercialization of science, and thus this study adopts universities as the unit of entrepreneurial ecosystem analysis. By doing so, this study proposes guidelines for policymakers and university administrators to endogenously advance UTT ecosystems. Moreover, formal institutions evolve over time as explained above, which holds true at the university level as well. In response to critiques that entrepreneurial ecosystems have been analyzed from a static perspective (Audretsch et al., 2021), by examining university-level panel data, this study analyzes the dynamic nature of entrepreneurial ecosystems.

The remainder of this paper is organized as follows. Section 2 lays out theoretical framework for analysis of commercialization modes of science. Section 3 develops hypotheses from the theoretical framework. Section 4 describes the model, data, and variables used for empirical analysis. Section 5 presents estimation results and discusses policy and research implications of the key findings. Section 6 concludes and discusses agendas for future research.

2. Theoretical framework

To understand mechanisms through which entrepreneurial outcomes emerge from academic inventions, Damsgaard and Thursby (2013) posit a utility maximization function of IP ownership and other exogenous factors. The authors took examples of UTT in the US and Sweden where academic IP is owned by universities in the US, while it is owned by inventors in Sweden. In the US, TLOs decide the commercialization mode of academic inventions while in Sweden, it is inventors that determine the commercialization mode. TLOs maximize royalty, whereas inventors maximize utility comprising income and basic research. The authors define technological success of university innovation as a function of inventor's development effort, e, that reduces basic research effort, concavity of the development success function, λ , and productivity of effort in the probability of development success, B. Commercial success of university innovation is a function of technological success and commercialization skills of the large firm, qF, or the startup, qS, which is independent of the invention. Given the four assumptions to make the objective functions contain the same components between inventors and TLOs regardless of IP ownership system, the criterion for academic entrepreneurship selected as commercialization mode of academic inventions is defined as the subtraction between inventors' commercial success multiplied by inventor's ownership share in the startup, σ , and TLOs' commercial success multiplied by the royalty rate charged to the large firm, rF. This leads the authors to conclude that the probability of academic entrepreneurship selected as commercialization mode increases when σ increases, rF decreases, fixed cost of post-license development, c, decreases, qS increases, and qF decreases.

⁶ National technology incubators shape entrepreneurial ecosystems for startups to spawn and survive, whose outcome measured by the number of graduate startups is determined by essential ecosystem elements, including people, technology, capital, and infrastructure (Yuan et al. 2022).

Simulating 100 combinations of rF and σ , the authors show that the probability of academic inventors and TLOs choosing university spinoffs (USOs) as commercialization mode exceeds 50% when (1) there is no commercialization skill advantage for large firms and *c* is very low, (2) inventors own IP⁷ and *c* is very low, (3) search cost for licensees is high and *c* is very low, and (4) TLOs are inefficient and *c* is very low.

Among the institutional factors affecting the commercialization modes of science, innovation intermediaries play a critical role, as universities cannot execute their patents for commercialization. Innovation intermediaries enable faculty to focus on basic research while encouraging TLOs to commercialize academic inventions (Hellmann, 2007b; Hoppe & Ozdenoren, 2005). This division of labor necessitates university IP ownership, and many countries have introduced university IP ownership to promote university licensing.⁸ Meanwhile, university IP ownership and TLOs combined suggest a risk that faculty might not disclose inventions when they consider TLOs inefficient, which implies a negative feedback effect (Thursby & Thursby, 2002). This suggests that (5) inefficient TLOs and university IP ownership combined have a positive effect on the probability of academic entrepreneurship selected as the commercialization mode. From a sectoral innovation system perspective, university IP ownership, which mandates ex-ante IP reallocation, fits poorly into joint research between universities and dedicated biotechnology firms (DBFs) that focus on drug discovery, and whose innovation builds on academic research in biomedicine (Valentin & Jensen, 2007). This is because it is difficult for DBFs to predict the outcomes of basic research and commercial potential. Biotechnology is associated with uncertain entrepreneurial opportunities and the possibility of creating radical innovation, which makes inventor IP ownership advantageous for creating academic startups (Kalantaridis & Kuttim, 2020). This suggests that (6) academic research in biomedicine and inventor IP ownership combined have a positive effect on the probability of academic entrepreneurship selected as the commercialization mode. These theoretical predictions suggest complementarity among formal institutions (IP ownership) and other USO ecosystem elements (type of innovation, technological specialization, and innovation intermediaries for UICs) as key determinants of entrepreneurship as the commercialization mode of science. The next section develops hypotheses based on six theoretical predictions laid out in this section.

3. Hypotheses

Innovations that build on scientific knowledge tend to have a broad range of commercial applications (Gubitta et al., 2016; Maine & Thomas, 2017) and far-reaching impacts, enabling

⁷ Startups have to bear the fixed cost of post-license development while licensees bear the cost. High development cost makes entrepreneurship unprofitable while encouraging TLOs to license university patents to large firms. This holds when IP is owned by inventors, as university IP ownership implies that it is net revenue, not post-license development cost, that TLOs care about. ⁸ Taking the example of Tohoku University, the share of patents owned by the university was approximately 80% and stable during 2004 and 2010, leaving the rest of them owned by inventors (Kazui, 2012).

future technological innovation (Acemoglu et al., 2022). Therefore, science-based innovations are indicative of radical innovation that replaces current technology, thereby creating a new market and industry. Established firms are afraid of a replacement effect (Arrow, 1962) resulting from the introduction of radical innovation that cannibalizes existing technology and products, thereby ruining their current market position.⁹ This makes entrepreneurial firms advantageous in the commercialization of radical innovation. Therefore, innovations based on academic research have the potential for radical innovation, which indicates that large firms have no advantage in terms of commercialization skills, implying a higher probability of academic entrepreneurship selected as the commercialization mode. Guided by these notions, this study proposes the following hypothesis.

H1a. Universities that intensively engage in basic research tend not to establish licensing agreements with large firms.

H1b. Universities that intensively engage in basic research tend to create USOs.

The second theoretical prediction pertains to the cost structure of post-license development, which is associated with the technological specialization of universities. The probability of development success is particularly low for drugs due to the difficulty in identifying promising compounds and the time-consuming process of meeting regulatory requirements.¹⁰ Findings from empirical studies are inconclusive regarding the effect of technological specialization in biomedicine on the commercialization mode. Thursby et al. (2001) find a positive correlation between a medical school dummy and the number of licenses, while Powers (2003) finds no significant correlation between the two. Markman et al. (2004) show that a medical school dummy has a positive effect on USO creation. Developing a composite performance indicator of UTT comprising the number of licenses, royalty revenue, and the number of USOs, Siegel et al. (2008) find that a medical school dummy is positively associated with the indicator. However, Anderson et al. (2007) show that a medical school dummy is negatively associated with the UTT efficiency score estimated by data envelopment analysis. These studies analyze the data from the AUTM Licensing Survey of the US, which suggests that engagement in biomedical research exerts different effects in other countries. Examining invention reports reviewed by the TLO of the University of Tokyo, Kneller (2007, 216) shows

⁹ Not all university spinoffs pursue radical innovation. As small firms tend to seek strategic niches (Bradburd and Ross, 1989), the presence of university spinoffs that impact overall market concentration may be limited.

¹⁰ The actual variations in royalty rates across industries is quite large, between 2% and 20% (Parr, 2007). Moreover, royalty rates in biotechnology are lower than those in other fields. Edwards et al. (2003) report effective rates of 4%, and Higgins et al. (2010) report 2%. Lower royalty rates reflect greater distance of the typical biotechnology invention from commercialization.

that the risk of preemption,¹¹ which is described below, is lower in life sciences, and academic inventions in that field are transferred to small as well as large firms. Thus, this study hypothesizes as follows. H2b builds on the theoretical predictions (2) and (6).

H2a. Universities that intensively engage in biomedical research tend to establish licensing agreements with large and small firms.

H2b. Universities that adopt inventor IP ownership and intensively engage in biomedical research tend to create USOs.

The search cost for licensees is null in the case of UI joint patents as industrial partners undertake commercialization. Therefore, this study assumes that the number of UI joint patent applications represents low search cost for licensees as long as industrial partners apply for joint patents for immediate commercialization, which leads to the following hypothesis:

H3a. Universities with more UI joint patents tend to establish licensing agreements with large and small firms.

Unlike the US Patent Law, Article 73 of the Japan Patent Law states that a co-owner (university) cannot transfer or license joint patents to a third party (another firm) without permission from other co-owners (an industry partner).¹² In other words, the default provision of patent co-ownership gives a partner company exclusive control, with no royalty or development obligations. This legal setting allows established firms to preempt university IP arising from UI joint research, which has negative implications for academic entrepreneurship. This makes it difficult for universities to license patents to third parties when they find industrial partners incapable of or uninterested in commercialization. Moreover, this makes it possible for

¹¹ Preemption refers to "the joint research partner receiving exclusive control over not only discoveries definitely within the scope of the joint research project, but also a wider penumbra of inventions related to the theme of the project—discoveries that relied mainly on government funding" (Kneller & Shudo, 2008, 9).

¹² This default provision of co-ownership is not unique to Japan (Kneller et al., 2014, 12). The US is the exception for developed countries. Nevertheless, Kneller et al. (2014, 13) express concerns over preemption stemming from Japan's innovation system owing to hysteresis and entrepreneurial ecosystem elements other than formal institutions. The former refers to informal (non-contract based) spillover channels between top national universities and established firms, such as voluntary transfer of academic inventions to established firms in return for donations and recruitment of excellent graduates, which existed long before the national innovation system reform since the late 1990s (Fukugawa, 2017). The latter refers to weak TLOs, negative social recognition of entrepreneurship, inflexible employment practice, and immature venture capital market. In other words, formal institutions, path dependency, and entrepreneurial ecosystems combined enable established firms to preempt university knowledge and deter entrepreneurship through UI joint research.

established firms to exploit UI joint research as a means to block competitors, including startups that might have been able to enter the market by leveraging academic inventions. It should be noted that such strategic patenting to maintain market power is typically observed in large firms, as small firms tend to patent inventions for immediate commercialization (Giuri, 2005). Kneller (2003, 380) expresses concern that Japan's entrepreneurial ecosystem and patent system combined allow a free pass-through of IP to joint research partners (i.e., large firms). This institutional setting constrains the scope and incentives for entrepreneurship and discourages startups that otherwise should have been able to exploit university IP for venture financing and innovation. Therefore, preempting the outcomes of publicly funded research through UI joint research might have negatively affected the creation of USOs that attempted to tap into university IP for their innovative activities. Guided by these findings and insights, this study proposes the following hypothesis.

H3b. Universities associated with higher risk of preemption tend not to establish USOs.

Faculty might not disclose inventions when they consider TLOs incapable of finding licensees, which encourages them to select academic entrepreneurship as the commercialization mode.¹³ Previous studies measured the quality of TLOs by age, assuming that older TLOs have more experienced staff. Chukumba and Jensen (2005) show that TLO experience has a positive effect on the number of licenses to established firms and startups. Powers (2003) confirms the positive effect on the number of licenses, but not on licensing income. Meanwhile, Markman et al. (2004) show that TLO experience has a negative effect on the number of equity licenses to startups and the number of USOs, which suggests that the quality of TLOs exerts different effects according to the commercialization mode. Siegel et al. (2008) show that the experience of university TLO staff is negatively associated with the compound UTT performance indicator. The authors explain that older and experienced TLOs tend to deviate from patent licensing efforts, diversifying their UTT portfolios. Considering that all studies analyze the data of the US-based AUTM, these findings are consistent with the theoretical prediction (5) that the quality of innovation intermediaries and university IP ownership (implemented in the US) combined positively affect the number of licensing agreements and negatively affects the number of USOs. Guided by these notions, this study proposes the following hypotheses.

H4a. Universities that adopt university IP ownership and are associated with efficient innovation intermediaries tend to establish licensing agreements with large and small firms.H4b. Universities that adopt university IP ownership and are associated with efficient innovation intermediaries tend not to establish USOs.

4. Method

¹³ Pointing to weak university-based TLOs and entrepreneur-unfriendly ecosystems in Japan, Kneller (2007, 217) designates joint research with established firms as a main route of UTT, for which he expresses concern over preemption.

4.1. Model

The econometric models to examine the hypotheses are described as follows.

(1),
(2),
(3),
(4),
(5),
$i + v_t + \varepsilon_{it}$

 $USO_{it} = \alpha + \beta I QUALITY_{it} + \beta 2 UIP_{it} + \beta 3 QUALITY_{it} * UIP_{it} + \beta 4 CTRL_{it} + u_i + v_t + \varepsilon_{it}$ (8),

where *LICENSE* and *USO* denote the number of licenses to large firms and the number of USOs of a university *i* in a period *t*, respectively; *BASIC* represents how universities intensively engage in basic research that can develop into radical innovation; *BIOMEDICINE* represents technological specialization in biomedicine that is indicative of post-license development cost; *JOINT* represents the probability of UI joint patents developed by industrial partners, which is indicative of search costs for licenses; *PREEMPTION* denotes the risk of preemption of university knowledge through UI joint research; *QUALITY* denotes the quality of innovation intermediaries; *IIP* and *UIP* denote binary variables for inventor IP ownership and university IP ownership, respectively; and *CTRL* denotes control variables.

(6), (7),

4.2. Data

This study analyzes university-level unbalanced panel data comprising 1108 universities and four years (2018–2021).¹⁴ The information was retrieved from a comprehensive survey conducted by the MEXT. This survey (MEXT UIC survey hereafter) is sent to all universities, technical colleges, and Inter-University Research Institute Corporation (IURIC)¹⁵ every March and asks about IP management, joint research, commissioned research, clinical tests, inventions, patents, UIC policy, USO policy, tax credit, donations, university research administrators (URA), and risk management. In the 2020 survey, a questionnaire was sent to 86 national universities, 102 public universities, 810 private universities, 57 technical colleges, and four IURICs. All national and public universities, technical colleges, and the IURICs responded to the survey, while a response rate was 97% for private universities. The overall response rate was 98%. Therefore, this survey provides the most comprehensive data of UTT in Japan. Information of all variables was retrieved from the MEXT UIC survey, unless otherwise stated.

4.3. Variables

4.3.1. Dependent variables

¹⁴ Some universities were newly established or closed in the empirical period.

¹⁵ IURICs introduce and maintain large-scale experimental facilities that individual universities cannot afford. Some staff conduct their own research receiving KAKENHI. The NII is a part of one of these institutes.

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USO denotes the number of USOs established in a year t at a university i.¹⁶ LARGE and SMALL denote the number of licenses to large and small firms,¹⁷ respectively. These variables are count data involving many zeros. Table 1 presents the descriptive statistics and provides evidence for overdispersion. Therefore, a random-effects negative binomial regression model was used for the estimation.¹⁸ As mentioned below, some of the control variables address observable university-level time-invariant factors, such as location. However, unobserved university-level time-invariant heterogeneity may affect both the choice of commercialization routes and independent variables. To control for endogeneity stemming from omitted variables, fixed-effects regression models are estimated.

Table 1 here

4.3.2. Basic research

The intensity of basic research at the university level is measured by the number of projects in all disciplines that newly received the Japan Society for the Promotion of Science (JSPS) Grant-in-Aid for Scientific Research (*KAKENHI*).¹⁹ KAKENHI is the largest peer-review-based funding source for basic research and is considered to have a positive effect on research productivity.²⁰ With the number of researchers kept constant, a higher value of

¹⁶ The MEXT UIC Survey defines the USOs as firms that build on technologies and business models resulting from academic research and education. The USOs do not include non-profit organizations. Specifically, the survey provides four criteria at least one of which must be fulfilled for the firms to be considered as USOs. (1) Firms established to commercialize patents invented by faculty, post-docs, graduate students, and undergraduate students. (2) Firms established by faculty, post-docs, graduate students, and undergraduate students. (3) Firms established by faculty, post-docs, graduate students, and undergraduate students. (4) Firms approved by the universities as USOs.

¹⁷ The distinction between large firms and small firms is based on legal definition of the *Smalland Medium-sized Enterprise Basic Law*. SMEs are firms that employ less than 301 workers or are capitalized at equal to or less than 300 million yen. Large firms are those that employ more than 300 employees or are capitalized at more than 300 million yen. The threshold applied varies across sectors.

¹⁸ The results of the likelihood ratio test of the panel estimator with the pooled estimator show that the random-effects model is preferred.

¹⁹ There should be a time lag between the timing that basic research is commenced and the timing that inventions resulting from the research is commercialized. However, due to the characteristics of the present panel data with a large number of cross-sectional units and a short period of time, it was not possible for the present study to incorporate a lagged structure between the two.

²⁰ Wang et al. (2018) show that the competitive funding in Japan, most of which is KAKENHI, increases the novelty of research outputs among senior researchers. Examining university-based economists, Onishi and Owan (2020) show that receiving KAKENHI increases forward citations by 20–26%.

KAKENHI indicates a higher intensity of basic research, which implies a higher probability of academic inventions conducive to radical innovation. *KAKENHI* is expected to positively (negatively) correlate with *USO* (*LARGE*). Information on this variable was retrieved from the National Institute of Informatics (NII), KAKENHI database. The advantage of the NII database lies in its comprehensive coverage, which includes technical colleges and the IURICs. Unless otherwise stated, independent variables are log-transformed because of their skewed nature and plausibly decreasing marginal effect as they increase.

4.3.3. Technological specialization in biomedicine

BIOMEDICINE denotes the number of clinical tests conducted in medical schools.²¹ Most universities with medical schools have university hospitals where they conduct clinical tests for drug discovery. Therefore, the number of clinical tests conducted by medical schools captures a university's tendency to engage in biomedical research, which encounters high development costs. Thus, this variable captures universities' tendencies to generate USOs engaged in biomedical R&D and USOs' tendencies to encounter high development costs. *BIOMEDICINE* is expected to be positively correlated with *SMALL* and *USO*.

4.3.4. IP ownership

The binary variable *INVENTORIP* denotes inventor IP ownership while *UNIVERSITYIP* denotes university IP ownership.

4.3.5. Search cost for licensees, risk of preemption

Search cost for licensees is null when UI joint patents are commercialized as it is industrial partners that are supposed to undertake commercialization. Thus, the number of UI joint patents, *UIJOINTPATENT*, represents the absence of search costs for licensees. *UIJOINTPATENT* is expected to positively (negatively) correlate with *LARGE* (*USO*). *PREEMPTION* denotes the number of patents that received compensation (*fujisshi hoshou*) from industrial partners for universities' being unable to execute patents. ²² UI joint research agreements may include a clause requiring industrial partners to pay compensation for universities that do not retain assets for commercialization. The greater value represents the higher possibility of large firms' occupying academic inventions though UI joint research, which can create a deadweight loss when entrepreneurial ecosystems are weak and potential entrepreneurs have difficulties in accessing university knowledge.

4.3.6. Innovation intermediaries and their quality

²¹ It is difficult to identify the nature of clinical tests conducted at university hospitals using the present dataset. Future research should develop a proxy variable that directly represents biomedical research conducted at universities by matching alternative data.

²² The MEXT UIC survey defines *fujisshi hoshou* as "payment by joint applicants as compensation for universities' being unable to execute IP including patents".

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The binary variable *TLO* denotes the presence of an internal TLO or alliance with an external TLO. The experience of TLO staff and the age of TLOs cannot be obtained from the MEXT UIC survey. University-based inventors are willing to disclose their inventions when they consider university-based TLOs or other types of innovation intermediaries (e.g., university–industry–government collaboration headquarters) efficient. *QUALITY* represents the number of disclosed inventions and captures the efficiency of university-based TLOs or other types of innovation intermediaries, while keeping the number of university-based inventors constant. *QUALITY* is expected to positively correlate with *LARGE* and *SMALL*.

4.3.7. Control variables

The number of researchers (*RESERCHER*) is incorporated to control for the size of universities. The numbers of faculty inventors (*FACULTYINVENTOR*) and student inventors (*STUDENTINVENTOR*) represent human resources. The number of patents applied for and granted by foreign and domestic patent offices (*PATENT*) represents the technological resources. The total amount of donation (*DONATION*) and the number of contract research projects (*CONTRACTRES*) are incorporated to represent financial resources. The binary variable *USOPOLICY* represents the institutional support for academic entrepreneurship. This variable is incorporated into models whose dependent variable is the number of USOs. The binary variable *UICHQ* represents the presence of university–industry–government collaboration headquarters, as noted in the Introduction section. Large firms and universities are concentrated in Tokyo. The binary variable *TOKYO* controls for the advantage of being located in Tokyo in finding licensees among large firms and in creating academic startups. The binary variable *NATIONALUNIV* is incorporated to control for variations in licensing and entrepreneurial activities across university types. The number of UI joint research projects (*UIJOINTRESEARCH*) is incorporated to compare the effects of UI joint patents.

5. Results and discussions

Table 2 presents the estimation results. The estimation results of robustness test are presented in Table 3. Table 4 summarizes the key results by hypothesis. The positive association between the intensity of basic research and academic entrepreneurship is found to be robust after controlling for any unobserved heterogeneity. Therefore, discussion begins with implications of the hypothesis supported by both analyses, followed by discussions on other findings that are supported by fixed-effects estimation.²³

Tables 2, 3, and 4 here

The results of main analysis and robustness test show that entrepreneurship is selected as the commercialization mode when universities intensively engage in basic research. Kneller (2010a, 2) argues that a small number of top national universities (University of Tokyo, Kyoto

²³ For the models that exhibit different results between the two, the results of Hausman's specification test show that the fixed-effects model is preferred.

University, Osaka University, and Tohoku University) account for at least one quarter of the total funding, including KAKENHI, for any particular GIA program. Thus, promoting a range of universities to intensively engage in basic research fosters academic entrepreneurship. This should allow universities to adopt diversified approaches to scientific problems, as in the US, where research funding is more evenly distributed over about 100 research-intensive universities (Kneller & Shudo, 2008, 14). Moreover, this finding corroborates the argument by Toyoda (2019) that the incorporation of national universities in 2004 and drastic reduction of block grant that followed made it difficult for rural national universities to maintain their research activities (e.g., having forced them to replace full-time researchers with part-time researchers, greatly decreasing full-time equivalent basic research effort). This had severely damaged the country level basis for scientific research as national universities were the primal driver of basic research in Japan. The author argues that a recent rapid decline of Japan in STEM fields measured by the number of papers with top 10% citations is attributable to this incentive system reform, and thus grant-inaid for basic research should be made available for a broader range of national universities as the current distribution of KAKENHI is excessively concentrated into a select number of prestigious universities. As advancement in basic research bolsters radical innovation, this move should have a positive impact on academic entrepreneurship as well.

The coefficient of *KAKENHI* is significantly positive in a model whose dependent variable is *LARGE*. This is unpredicted as H1a assumed a negative association between radical innovation and commercialization of science by large firms. Therefore, the data do not support H1a. The reasons for opposite signs to theoretical predictions derived in Section 2 are discussed in the results of control variables. As discussed above, *KAKENHI* is positively associated with *USO*, supporting H1b.

The main effects of *BIOMEDICINE* are statistically insignificant in models whose dependent variable is LARGE (Tables 2 and 3). Meanwhile, the main effect of BIOMEDICINE is significantly positive only in a model whose dependent variable is SMALL (Table 3). Therefore, the data provide partial support to H2a as far as small firms are concerned. The coefficients of the interaction term between INVENTORIP and BIOMEDICINE are statistically insignificant in models in which the dependent variable is USO (Tables 2 and 3). Therefore, H2b is not supported by the data. The latter result is surprising, considering the nature of biomedicine, which is located in the Pasteur's Quadrant (Stokes, 1997) where the advancement of basic research directly bolsters industrial innovation. Patents resulting from biomedical research tend to be standalone, which makes them more effective than those in other technologies. This makes DBFs and universities with basic patents a key driver of innovative drugs that respond to unmet medical needs and scientifically novel drugs that have a new mechanism of action or create a distinct class of compounds at the time of approval (Kneller, 2010b, 869). This tendency is salient for the US, Canada, Australia, and Israel, where universities play a critical role in drug discovery and UTT prefers entrepreneurial firms to established firms (Kneller, 2010b, 871). The absence of support for H2b suggests the weakness of entrepreneurial ecosystems that help DBFs emerge and grow in Japan.

The coefficients of *UIJOINTPATENT* are statistically insignificant in the models whose dependent variables are *LARGE* and *SMALL*. Therefore, H3a is not supported by the data.

PREEMPTION exerts a significantly negative effect on the creation of USOs (Table 2). However, in the fixed-effects estimation, the effect is negative but statistically insignificant (Table 3). Therefore, the data do not support H3b. *UIJOINTRESEARCH* exerts a significantly negative effect on *SMALL* (Table 3). This suggests that large firms occupy academic knowledge via UI joint research. Meanwhile, the coefficients of *UIJOINTPATENT* are negative, though statistically insignificant, in the models whose dependent variable is *USO* (Tables 2 and 3). This suggests the possibility that increasing UI joint research and UI patent application negatively affects university solo patents that USOs build on. This is consistent with Kneller's view that large firms preempt the IP of startups that attempt to commercialize academic inventions (Kneller & Shudo, 2008; Fukugawa, 2017).

The coefficient of the interaction term between *UNIVIPDUMMY* and *QUALITY* is statistically insignificant in models in which the dependent variable is *LARGE*. The effect is significantly negative in a model whose dependent variable is *SMALL* (Table 3). Therefore, the data provide partial support to H4a so far as small firms are concerned. Under university IP ownership, *QUALITY* is negatively associated with *USO* (Table 2). This indicates that entrepreneurship becomes less attractive as the commercialization mode when universities own IP and university-based researchers consider their innovation intermediaries (be they TLOs or UI headquarters) efficient. However, in the fixed-effects estimation, the effect is statistically insignificant (Table 3). Therefore, the data do not support H4b.

The results show that determinants of licensing differ by firm size. In Table 3, the main effect of *BIOMEDICINE* is significantly positive in a model whose dependent variable is *SMALL* while the effect is negative, though statistically insignificant, in a model whose dependent variable is *LARGE*. This suggests that when universities do not adopt inventor IP ownership, intensive biomedical research promotes licenses to small firms. The interaction effect between *INVENTORIP* and *BIOMEDICINE* is significantly negative in a model whose dependent variable is *LARGE* (Table 2) and *SMALL* (Table 3). This suggests the possibility that introducing inventor IP ownership into universities that intensively engage in biomedical research decreases licenses to different types of firms. *PREEMPTION* exerts a positive effect on licenses to large and small firms (Tables 2 and 3). In Table 2, the main effect of university IP ownership is significantly positive for large and small firms while it is significantly negative for small firms in Table 3. In Table 2, university-based TLOs facilitate licensing to large firms while university divisions that support UICs help small firms establish licensing agreements. These results suggest division of labor between innovation intermediaries (Fukugawa, 2018), thereby helping large and small firms commercialize science via distinct routes.

The results of control variables are as follows. The coefficients of *RESEARCHER* are positive in models whose dependent variable is *LARGE*, but its effect is absorbed by *KAKENHI* (Tables 2 and 3). Large universities tend to show higher research productivity measured by citations (Kneller, 2010a, 27). Given that H1a is negated by opposite signs of *KAKENHI* in Tables 2 and 3 and the coefficients of *SMALL* are negative (though statistically insignificant in Table 3), this result suggests that large firms and large universities are linked by university research quality, which corroborates that the number of scientific publications by faculty positively correlates with size of industrial partners of universities with which they are affiliated (Fukugawa 2005). This

relationship reflects strong bonds between large firms and prestigious national research universities, which existed before the national innovation system reform of the 1990s, that built on informal relationships, such as donation by large firms, voluntary transfer of academic inventions, and recruitment of new graduates (Fukugawa 2017). In light of the discussion on the results of H3a and H3b, the results suggest the possibility that those strong bonds hampered potential entrepreneurs and startups tapping into valuable academic inventions. Another possibility is that radical innovation is rare and, for incremental innovation, large firms are more likely to engage in basic research than startups owing to their greater complementary assets. This generates a positive association between large firms and large research universities.

The coefficients of PATENT exhibit a positive sign in models whose dependent variables is LARGE, which highlights the distinct determinants of the commercialization mode of science by firm size. The same tendency is observed from the results of DONATION. Moreover, Table 2 shows that university-based TLOs prefer large firms to small firms in licensing activities. In Table 2, the coefficients of TOKYO and NATIONALUNIV are significantly positive in models whose dependent variable is LARGE, which indicates that national universities in Tokyo tend to license patents to large firms. As discussed above, this may have reflected existing ties between large firms and national universities in Tokyo that are large and endowed with quality research resources. In Table 2, USOPOLICY is positively associated with USO, highlighting the significance of institutional support for academic entrepreneurship. Meanwhile, USOPOLICY does not exert a significant effect in Table 3, which results from the characteristics of the present panel data with a large number of cross-sectional units and a short period of time that made it difficult for the variable representing university-level institutions to vary over time. In Table 2, the coefficients of UICHQ are significantly positive in the models whose dependent variables are LARGE and SMALL. The results suggest that different institutional factors of universities affect distinct routes for the commercialization of science.

6. Conclusion

This study analyzed comprehensive panel data of UTT in Japan to identify key determinants of the commercialization modes of science. Estimation results reveal that entrepreneurship is selected as the commercialization mode when universities intensively engage in basic research. This implies that enhanced availability of grant-in-aid for basic research should facilitate academic entrepreneurship. This study has exploited the information of KAKENHI-granted research projects to operationalize the university level basic research intensity, on the assumption that basic research is conducive to radical innovations. Although it is difficult to identify the nature of research projects from the present dataset, alternative indicator of the basicness of university research, such as a ratio of basic research projects, should help test the robustness of the results. Moreover, future studies should develop a proxy variable that directly represents commercialization skills of large firms. Next, although not robust, the results suggest that the provision of co-ownership of the *Japan Patent Law* and Japan's weak entrepreneurial ecosystems combined constrained academic entrepreneurship. Meanwhile, the results suggest existing connections between large firms and top (national) universities linked via high impact university research. These results suggest that opportunities for the commercialization of science

are occupied by large industrial partners that tend to maintain a long-term relationship with research universities. Future studies should examine how formal institutions that universities establish could shape USO ecosystems that allow sufficient opportunities for potential science-based startups to tap into university inventions. Lastly, although not robust, the results suggest that innovation intermediaries and IP ownership affect the commercialization of science. This corroborates the view that universities endogenously shape institutional framework for startups to spawn and for TLOs function. Previous studies on entrepreneurial ecosystems had adopted the geographical and administrative boundaries as a unit of analysis, such as cities. Future studies should highlight organizations that arrange essential elements for entrepreneurial ecosystems and consider organizational boundaries as a unit of analysis.

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Table 1 Descriptive statistics

Variable	Definition	Ν	Mean	S.D.	Min	Max
LARGE	The number of licenses to large firms	4,203	3.752	42.001	0	1188
SMALL	The number of licenses to small firms	4,203	2.531	31.784	0	1000
USO	The number of USOs established	4,203	0.206	1.21	0	23
USO4YRS	The number of USOs established in the last 4 years	4,203	0.858	6.025	0	174
RESEARCHER	ln(the number of researchers)	4,199	4.351	1.466	0	8.959
PATENT	ln(the number of patents)	4,203	1.066	1.897	0	8.616
FACULTYINVENTOR	ln(the number of faculty inventors)	4,149	0.655	1.291	0	6.576
STUDENTINVENTOR	ln(the number of student inventors)	4,149	0.295	0.844	0	5.737
DONATION	ln(total amount of donations)	3,702	6.276	5.206	0	19.298
CONTRACTRES	ln(the number of contract research projects)	4,202	7.406	24.635	0	353
TLO	TLO dummy	4,203	0.086	0.28	0	1
UIGCHQ	University industry government collaboration headquarter dummy	4,203	0.326	0.469	0	1
ΤΟΚΥΟ	Tokyo dummy	4,203	0.102	0.303	0	1
NATIONALUNIV	National university dummy	4,203	0.08	0.271	0	1
USOPOLICY	USO policy dummy	4,196	0.084	0.278	0	1
KAKENHI	ln(the number of KAKENHI-funded projects)	3,597	2.876	1.572	0.693	8.344
UNIVIP	University IP ownership dummy	4,203	0.493	0.5	0	1
INVENTORIP	Inventor IP ownership dummy	4,203	0.044	0.204	0	1
BIOMEDICINE	ln(the number of clinical tests)	4,203	0.367	1.254	0	6.503
UIJOINTPATENT	ln(the number of UI joint patents)	4,203	0.501	1.234	0	7.818
PREEMPTION	In(the number of patents with payment by joint applicants as compensation for universities' being	4,203	0.037	0.27	0	4.454
	unable to execute patents)					
QUALITY	Inventions disclosed	4,149	0.641	1.265	0	6.385

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	1	2	3	4	5	6	7	8	9	10	11	12
Dependent variable	LARGE	SMALL	USO									
Ν	3224	3224	3219	3648	3648	3642	3648	3648	3642	3648	3648	3642
KAKENHI	0.254**	-0.234*	0.404**									
	0.115	0.138	0.183									
RESEARCHER	0.148	0.108	-0.057	0.372***	0.012	0.251**	0.317***	0.033	0.195*	0.286***	0.048	0.224**
	0.120	0.131	0.173	0.105	0.096	0.128	0.095	0.086	0.114	0.096	0.091	0.101
PATENT	0.617***	0.576***	0.106	0.620***	0.592***	0.111	0.624***	0.568***	0.158	0.597***	0.618***	0.068
	0.082	0.081	0.102	0.082	0.081	0.103	0.083	0.080	0.105	0.083	0.083	0.105
FACULTYINVENTOR	0.006	-0.117	0.014	-0.008	-0.149	0.103	-0.020	-0.136	0.077	-0.026	0.236*	-0.057
	0.097	0.099	0.142	0.097	0.100	0.147	0.096	0.096	0.143	0.123	0.137	0.194
STUDENTINVENTOR	-0.163***	-0.040	0.113	-0.156***	-0.107*	0.103	-0.144***	0.037	0.156**	-0.151***	-0.030	0.112
	0.052	0.055	0.076	0.052	0.058	0.078	0.051	0.051	0.078	0.052	0.060	0.077
DONATION	-0.022**	0.006	0.014	-0.019*	-0.001	0.026	-0.019*	0.005	0.025	-0.019*	-0.004	0.023
	0.010	0.012	0.020	0.010	0.012	0.020	0.010	0.011	0.020	0.010	0.012	0.020
TLO	0.182*	0.188*	-0.153	0.196**	0.038	-0.104	0.177*	0.171	-0.108			
	0.096	0.111	0.138	0.095	0.116	0.145	0.096	0.106	0.144			
CONTRACTRESEARCH	-0.102	0.169**	0.064	-0.036	0.095	0.133	-0.061	0.147**	0.098	-0.057	0.117*	
	0.067	0.068	0.083	0.069	0.072	0.091	0.064	0.065	0.084	0.064	0.068	
UIJOINTRESEARCH	0.354***	0.358***	0.337***	0.405***	0.394***	0.368***	0.406***	0.352***	0.411***	0.356***	0.367***	0.361***
	0.101	0.100	0.128	0.100	0.098	0.126	0.099	0.096	0.122	0.101	0.098	0.123
UIGCHQ	0.289*	0.873***	0.543**	0.282*	0.854***		0.285*	0.858***		0.201	0.697***	
	0.170	0.168	0.228	0.170	0.169		0.168	0.167		0.174	0.173	
USOLAST4YRS			0.011***			0.012***			0.013***			0.013***
			0.003			0.003			0.003			0.003
USOPOLICY			0.473***			0.484***			0.474***			0.462***

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			0.107			0.111			0.110			0.109
ΤΟΚΥΟ	0.566***	0.065	-0.356*	0.527***	0.131	-0.467**	0.611***	-0.093	-0.415**	0.602***	0.041	-0.401**
	0.182	0.163	0.182	0.190	0.170	0.196	0.181	0.161	0.191	0.183	0.164	0.190
NATIONAL	0.303	0.053	-0.253	0.486***	-0.047	-0.035	0.378**	-0.032	-0.090	0.442**	0.041	-0.146
	0.192	0.185	0.193	0.187	0.183	0.206	0.182	0.175	0.195	0.180	0.179	0.190
INVENTORIP				0.983***	-0.672	-0.179						
				0.289	0.433	0.402						
BIOMEDICINE				-0.049	0.051	-0.062						
				0.043	0.043	0.050						
INVENTORIP*BIOMEDICINE				-0.215***	-0.139	0.042						
				0.079	0.105	0.103						
PREEMPTION							0.074**	0.284***	-0.127*			
							0.030	0.037	0.069			
UIJOINTPATENT							0.007	-0.088**	-0.082			
							0.034	0.035	0.060			
QUALITY										0.251	-0.468***	0.402*
										0.164	0.165	0.233
UNIVIP										0.642**	0.956***	0.776**
										0.323	0.311	0.343
UNIVIP*QUALITY										-0.132	-0.038	-0.166*
										0.101	0.090	0.098

Note

Level of significance: *** 1%, ** 5%, * 10%.

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	1	2	3	4	5	6	7	8	9	10	11	12
Dependent variable	LARGE	SMALL	USO	LARGE	SMALL	USO	LARGE	SMALL	USO	LARGE	SMALL	USO
Ν	716	745	584	717	749	596	717	749	596	717	749	596
KAKENHI	0.474***	-0.388	1.463*									
	0.141	0.237	0.798									
RESEARCHER	0.117	0.281	0.481	0.395**	-0.162	0.586*	0.362**	0.073	0.537*	0.264	0.124	0.639*
	0.180	0.199	0.430	0.169	0.181	0.315	0.164	0.155	0.303	0.162	0.161	0.329
PATENT	0.327***	0.127	-0.185	0.353***	0.144	-0.203	0.353***	0.119	-0.183	0.343***	0.169*	-0.193
	0.106	0.096	0.209	0.098	0.092	0.195	0.100	0.095	0.197	0.100	0.093	0.206
FACULTYINVENTOR	-0.027	0.035	-0.101	-0.068	-0.088	-0.080	-0.052	-0.022	-0.063	-0.146	0.161	0.099
	0.112	0.126	0.208	0.112	0.120	0.208	0.111	0.121	0.208	0.145	0.157	0.259
STUDENTINVENTOR	-0.076	0.035	-0.018	-0.050	0.052	0.016	-0.034	0.090	0.011	-0.051	0.050	0.023
	0.064	0.065	0.099	0.065	0.069	0.113	0.065	0.064	0.108	0.064	0.068	0.117
DONATION	-0.018	0.009	0.004	-0.011	-0.002	0.011	-0.012	0.003	0.011	-0.007	0.009	0.002
	0.012	0.013	0.020	0.011	0.013	0.019	0.012	0.012	0.020	0.012	0.013	0.019
TLO	0.159	0.155	0.032	0.194	-0.047	0.042	0.182	0.154	0.056			
	0.128	0.155	0.238	0.129	0.158	0.259	0.131	0.150	0.251			
CONTRACTRESEARCH	-0.179**	0.120	0.221	-0.050	0.007	0.075	-0.074	0.107	0.189	-0.046	0.103	0.076
	0.086	0.094	0.170	0.090	0.092	0.177	0.084	0.090	0.175	0.085	0.092	0.176
UIJOINTRESEARCH	-0.066	-0.197	0.016	0.099	-0.250*	0.129	0.027	-0.270**	0.249	0.027	-0.230*	0.224
	0.138	0.135	0.315	0.136	0.129	0.259	0.135	0.128	0.256	0.139	0.128	0.266
UIGCHQ	0.253	-0.006	-0.232	0.231	0.032	-0.328	0.252	-0.003	-0.309			
	0.223	0.209	0.402	0.220	0.204	0.385	0.220	0.210	0.396			
USOLAST4YRS			0.000			0.003			0.001			0.001
			0.005			0.005			0.005			0.005
USOPOLICY			0.159			0.179			0.155			0.190

Table 3 Fixed-effects negative binomial regressions predicting the elements of the commercialization modes of science

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	0.117			0.122			0.123			0.122
INVENTORIP		0.809**	0.651	-1.654						
		0.380	0.520	1.190						
BIOMEDICINE		-0.048	0.268***	0.279						
		0.063	0.068	0.258						
INVENTORIP*BIOMEDICINE		-0.128	-0.371***	-0.436						
		0.096	0.131	0.371						
PREEMPTION					0.069*	0.258***	-0.115			
					0.042	0.055	0.075			
UIJOINTPATENT					-0.003	-0.021	-0.093			
					0.038	0.041	0.070			
QUALITY								0.062	-0.608***	-0.752*
								0.200	0.187	0.429
UNIVIP								-0.707	-0.875**	0.873
								0.443	0.344	0.803
UNIVIP*QUALITY								0.152	0.301***	0.453
								0.131	0.109	0.335

Note

Level of significance: *** 1%, ** 5%, * 10%.

Table 4 Summary of the results

	Commercialization modes	Determinants	Predicted sign	Table 2	Table 3	Support
H1a	License to large firms	Basic research	-	+	+	No
H1b	USO	Basic research	+	+	+	Yes
H2a	License to large and small firms	Biomedicine	+,+	#,#	#,+	No, Yes
H2b	USO	Biomedicine, inventor IP ownership	-	#	#	No
H3a	License to large and small firms	UI joint patents	+,+	#,-	#,#	No, No
H3b	USO	Preemption	-	-	#	No
H4a	License to large and small firms	University IP ownership, efficiency of innovation intermediaries	+,+	#,#	#,+	No, Yes
H4b	USO	University IP ownership, efficiency of innovation intermediaries	-	-	#	No

Note

#: Statistically insignificant.