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**A Half Century of Trans-Pacific Competition:
Price level indices and productivity gaps for Japanese and U.S. industries, 1955–2012***

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Abstract

Trans-Pacific competition between Japanese and U.S. industries has provided powerful incentives for mutually beneficial economic cooperation between Japan and the United States. The benefits would be greatly enhanced by the proposed Trans-Pacific Partnership, an international agreement that would involve Japan, the United States, and 10 additional countries of the Asia-Pacific region. In this paper, we analyze competition between Japanese and U.S. industries in detail over more than a half century. We conclude with a discussion of opportunities for improving productivity performance in both countries.

We first present new estimates of price level indices for Japan and the United States over the period 1955–2012. These indices are key indicators of international competitiveness between the two countries, often expressed as over-valuation or under-valuation of the Japanese yen relative to the U.S. dollar. We provide price level indices for outputs and inputs of 36 industries and for the two economies as a whole. The inputs at the industry level include capital, labor, energy, materials, and services (KLEMS). For an economy as a whole, output is gross domestic product (GDP) and the inputs are capital and labor services.

We use our price level indices to generate new estimates of productivity gaps for the two countries and for individual industries. The productivity gap is an indicator of the efficiency of production. A wide Japan-U.S. productivity gap that existed in 1955 contracted for more than three decades, and Japan came close to parity with the United States in 1991. After the collapse of the “bubble economy” in Japan, the Japan-U.S. productivity gap widened again and only a few industries in Japan retained a productivity advantage over their U.S. counterparts in 2012. We conclude that industries sheltered from international competition offer the greatest opportunities for improvements in productivity performance.

Keywords: Purchasing power parity, Productivity, Growth

JEL classification: C82, D24, E23

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Introduction

The Trans-Pacific Partnership is a proposed international agreement that would involve Japan, the United States, and ten other countries of the Asia-Pacific region.¹ The agreement would reduce barriers to international trade and investment and increase competition between Japanese and U.S. industries around the Asia-Pacific region. This would provide an opportunity to improve productivity performance and improve standards of living in all the participating countries. In this paper we analyze the competition between Japanese and U.S. industries that has provided powerful incentives for mutually beneficial international economic co-operation between Japan and the United States across the Pacific since Japan regained sovereignty in 1952.

The first objective of this paper is to present price level indices and productivity gaps between Japan and the U.S. for the period 1955–2012. The price level index is the principal indicator of international competitiveness, often expressed in terms of the over- or undervaluation of currencies, for example, over- or undervaluation of the Japanese yen relative to the U.S. dollar. The productivity gap is an indicator of the relative efficiency with which inputs like capital and labor are transformed into output in the two economies. A key feature of our measures is that they are constructed within the framework of the national accounts of both countries. We begin with a brief discussion of the two basic concepts, the price level index and the productivity gap.

The price level index is defined as the ratio of the purchasing power parity to the market exchange rate. The purchasing power parity represents the price of a commodity in Japan, expressed in yen, relative to the price in the U.S., expressed in dollars. By comparing this relative price with the market exchange rate of the yen and the dollar, we obtain the price barrier faced by Japanese producers in competing with their American counterparts in international markets.

As a specific illustration, the purchasing power parity of a unit of the gross domestic product (GDP) in Japan and the U.S. in 2005 was 124.9 yen per dollar, while the market exchange rate was 110.2 yen per dollar. The price level index was 1.13, so that the yen was overvalued relative to the dollar by thirteen percent. Firms located in Japan had to overcome a

¹ For the U.S. perspective, see: <https://ustr.gov/tpp>.

thirteen percent price disadvantage in international markets to compete with U.S. producers. This gives a quantitative measure of the international competitiveness of Japan and the U.S. in 2005.

The first contribution of this paper is to develop new estimates of price level indices for 36 industries in Japan and the U.S. Our estimates are derived from detailed purchasing power parities for 174 products, constructed within the framework of a bilateral Japan-US input-output table for 2005 by Nomura and Miyagawa (2015). We also develop price level indices for capital stock and capital services for 33 types of capital assets, including research and development, land, and inventories. Finally, we develop price level indices for 1680 categories of labor inputs, cross-classified by gender (2), age (6), education attainment (4), and industry (35) categories. We aggregate the detailed price level indices to construct measures for outputs and for capital (K), labor (L), energy (E), materials (M), and services (S) inputs for the 36 industries.

Jorgenson and Nomura (2007) constructed price level indices for 42 industries for the period 1960–2004. They showed that the price level index for Japan and the U.S. captures a critical turning point in the international competition between the two economies. The Plaza Accord of 1985 was an agreement among the five leading industrialized countries in response to the large U.S. current account deficits in the 1980s. This resulted in depreciation of the U.S. dollar and rapid appreciation of the Japanese yen. The revised estimates in the paper are broadly consistent with Jorgenson and Nomura (2007). We estimate that the yen was undervalued by 13 percent relative to the dollar in 1985. The rapid strengthening of the yen reversed this relationship, leading to an overvaluation by 28 percent in 1990. The revaluation of the yen continued through 1995, leading to an overvaluation of the yen of 75 percent and a dramatic loss in Japanese international competitiveness.

After 1995 Japanese policy makers spent more than a decade dealing with the overvaluation of the yen. Domestic deflation and a modest devaluation coincided with a price level index decline of 4.64 percent annually from 1995 through 2007. A fall in the purchasing power parity of 2.77 percent per year resulted from modest inflation of 1.92 percent in the U.S. and deflation in Japan of 0.85 percent. In addition, the yen-dollar exchange rate fell by 1.87 percent per year, almost reaching the yen-dollar purchasing power parity in 2007.

The financial and economic crisis that originated in the U.S. in 2007–2009 led to a second sharp revaluation of the yen. Under Chairman Ben Bernanke, the Federal Reserve vastly expanded its balance sheet through quantitative easing but the Bank of Japan under Governor Masaaki Shirakawa failed to react. The yen appreciated to a historic high of 75.5 yen to the dollar in November 2011. Subsequently there was modest depreciation of the yen, but in 2012 the yen was still overvalued by 34 percent.

The election of Prime Minister Shinzo Abe in December of 2012 coincided with further depreciation of the yen. This accelerated with the adoption of quantitative easing by the Bank of Japan after Governor Haruhiko Kuroda took office in April 2013. By the end of February 2015 the yen-dollar exchange rate had risen to 119.6 yen per dollar, well above our estimate of the purchasing parity of 107.3 yen per dollar in 2012. We conclude that quantitative easing by the Bank of Japan has restored Japan's international competitiveness relative to the United States.

Price level indices between Japan and the U.S. have real counterparts in the productivity gaps between the two countries. We define productivity as output per unit of all inputs. At the economy-wide level total factor productivity (TFP) is defined as the GDP divided by the total of capital and labor inputs. This can be distinguished from labor productivity, the ratio of GDP to labor input, or capital productivity, the ratio GDP to capital input. The productivity gap reflects the difference between the levels of TFP and captures the relative efficiency of production in the two countries.

The second contribution of this paper is to trace the Japan-US productivity gap to its sources at the industry level. For this purpose we use new industry-level production accounts for Japan and the U.S. that are closely comparable and employ similar national accounting concepts. The U.S. production account was developed by Jorgenson, Ho, and Samuels (2015), who have extended the estimates of Jorgenson, Ho, and Stiroh (2005) backward to 1947 and forward to 2012. We extend the Japanese production account presented by Jorgenson and Nomura (2007) backward to 1955 and forward to 2012 with important revisions described below. We derive TFP estimates for each country by aggregating over industries.

The convergence of Japanese economy to U.S. levels of productivity has been analyzed in a number of earlier studies – Jorgenson, Kuroda, and Nishimizu (1987), Jorgenson and Kuroda (1990), van Ark and Pilat (1993), Kuroda and Nomura (1999), Nomura (2004), and Cameron (2005), as well as Jorgenson and Nomura (2007). We define the productivity gap between Japan and the U.S. as the difference between unity and the ratio of levels of total factor productivity in the two countries. For example, in 1955, three years after Japan regained sovereignty at the end of the Allied occupation in 1952, Japan’s TFP was 45.4 percent of the U.S. level, so that the productivity gap between the two economies was 54.6 percent.

Japanese GDP grew at double-digit rates for a decade and a half, beginning in 1955. This rapid growth is often associated with the “income-doubling” plan of Prime Minister Hayato Ikeda. Ikeda took office in 1960 and immediately announced a plan to double Japanese incomes during the decade 1960–1970. The growth rate of Japanese GDP averaged more than ten percent per year from 1955–1970, considerably exceeding the income-doubling rate of seven percent. The growth of TFP contributed about 40 percent of this growth in output, while growth of capital and labor inputs contributed around 60 percent.

The first oil shock of 1973 slowed Japanese growth considerably, but Japanese GDP doubled more than three times between 1955 and 1991. The growth of TFP accounted for a little under a third of this increase, while growth of capital and labor inputs accounted for slightly more than two-thirds. U.S. economic growth averaged less than half the Japanese growth rate from 1955–1991. Japanese TFP grew at 2.46 percent per year until 1991, while annual U.S. TFP growth averaged only 0.46 percent. By 1991 Japanese TFP reached 92.9 percent of the U.S. level, narrowing the productivity gap from 55 percent in 1955 to 7 percent in 1991.

The collapse in Japanese real estate prices that ended the “bubble economy” in 1991 ushered in a period of much slower growth, often called the Lost Decade. The Japanese rate of economic growth plummeted to only 0.70 percent per year from 1991–2012, less than a tenth of the growth rate from 1955–1991. U.S. economic growth continued at 2.71 percent during 1991–2012, powered by the information technology investment boom of 1995–2000, when the growth rate rose to 4.40 percent per year. After 1991 Japanese TFP was almost

unchanged, falling at 0.05 percent per year, while U.S. TFP growth continued at 0.53 percent. By 2012 Japan-U.S. productivity gap had widened to 17.3 percent, the level of the early 1980's.

Hamada and Okada (2009) have employed price level indices to analyze the monetary and international factors behind Japan's Lost Decade. The Lost Decade is discussed in much greater detail by Hamada, Kashyap, and Weinstein (2010), Iwata and ESRI (2011), and Fukao (2013). The Lost Decade of the 1990s in Japan was followed by a brief revival in economic growth. The Great Recession of 2007–2009 in the U.S. was transmitted to Japan by a sharp appreciation of the yen in response to quantitative easing by the Federal Reserve. This led to a downturn in Japan that was more severe than in any of the other major industrialized countries. This provided the setting for a renewed focus on economic growth by the Abe government in 2012.

In summary, this paper analyzes changes in price competitiveness between Japan and the U.S. and the industry origins of the productivity gap between the two economies over more than five decades beginning in 1955. In Section 2 we describe the data sources for comparing outputs, inputs, and productivity at the industry level and constructing price level indices at elementary and industry levels. In Section 3 we present the resulting price level indices and productivity gaps. We aggregate these results to obtain indices of output, capital and labor inputs, and total factor productivity for Japan and the U.S. Section 4 concludes the paper with a discussion of implications for the proposed Trans-Pacific Partnership. We present our methodological framework in the Appendix.

1 Data

1.1 Industry-Level Production Accounts for Japan and the U.S.

Industry-level production accounts for Japan and the U.S. include industry outputs, factor inputs of capital and labor, and intermediate inputs of energy, materials, and services (KLEMS). We present these data in current and constant prices for the period 1955–2012. Productivity for each industry is defined as the ratio of output to all inputs. Jorgenson, Ho, and Samuels (2015) provide details on the data sources and methods of data construction for the U.S. Adjustments to the U.S. data to ensure consistency between Japan and the U.S. are noted below.

Our industry-level production accounts for Japan take the study by Jorgenson and Nomura (2007) as a point of departure. We have made five major improvements in the data for Japan. The first is greater consistency with the production accounts and commodity flow data from Japan's System of National Accounts (JSNA). These accounts are compiled by the Economic and Social Research Institute (ESRI) of the Cabinet Office. The 2005 benchmark revision of the JSNA was published by ESRI in 2011. We have incorporated commodity flow data from the JSNA.²

Second, the estimates of labor services by Jorgenson and Nomura (2007) were based on a limited number of published cross-tabulations, supplemented by sample surveys of educational attainment. Nomura and Shirane (2014) have replaced these sources by custom-made tables with fully cross-classified data for 1980–2010 from the Japanese Census of Population. These tables have been compiled at five-year intervals by the National Statistics Center (NSTAC).³ Nomura and Shirane (2014) have provided a comprehensive revision of Japanese labor data by industry, with new estimates extended backward to 1955 and forward to 2012.

Third, we replace rates of depreciation for produced assets in the JSNA by new estimates developed by Nomura and Suga (2013) for ESRI. They have estimated asset lives and rates of depreciation for a very finely divided classification of assets. This classification distinguishes 369 asset types and uses data on retired assets collected in ESRI's Survey on Capital Expenditures and Disposals in Japan from 2006 to 2012. The survey collected observations on 838 thousand asset disposals from business accounts of private corporations. These data were used to estimate asset lifetimes. For about 60 thousand observations the assets were sold for continued use and the prices were used to estimate rates of depreciation. Based on this study, many of the depreciation rates what we employ are higher than those used in the JSNA.

Fourth, we have defined the supply and use tables (SUT) at basic prices. Consumption taxes are removed in our compilation of intermediate inputs and factor services. The consumption tax was first introduced in Japan in April 1989. Both deductible and not-deductible consumption taxes are included in indirect taxes in the official benchmark input-output tables and production accounts in the JSNA. By removing these taxes we are able to provide purchasing power parities

² We are indebted to ESRI for the time-series commodity flow data from the JSNA.

³ The NSTAC is an incorporated administrative agency, created in April 2003 as part of the central statistical organization in Japan. Unpublished tabulations of fully cross-classified data for Japan were made available through full implementation of the Statistics Act implemented in April 2009. See: <http://www.stat.go.jp/english/index/seido/1-1n.htm>

for Japan-U.S. comparisons that reflect prices received by the producers.

Fifth, we capitalize research and development (R&D) by industry in our time-series SUT and capital services data in order to achieve comparability with the comprehensive revision of the U.S. national accounts published in July 2013. In accord with the *System of National Accounts 2008*, the capitalization of R&D will be included in the benchmark revision of JSNA scheduled for 2016. We developed the R&D investment series covering the period of 1952–2012, based on the Survey of Research and Development by the Statistics Bureau of Japan, and estimated the time-series of capital stock and capital services by industry for 1955–2012.

The public sector is a special challenge in creating a common industry classification. In principle, the public sector under the common classification scheme should include only sectors where market transactions are not available. In practice, to arrive at our common classification, we reclassify a portion of public sector activities to private industries with similar technological characteristics. In particular, we move U.S. government enterprise industries to private sector counterparts. The value for non-market production of capital services by household and government sectors are imputed and are defined as the outputs of government (sector 35) and households (sector 36). We set the productivity gap between Japan and the U.S. equal to zero for the non-market production of capital services by households and the public sector.

The industry-level production accounts for Japan and the U.S. are closely comparable. The required rates of return used in measuring prices and volumes of capital services are determined endogenously to exhaust capital income across all capital assets. The industry-level measures of labor services are adjusted for quality, using similarly detailed cross-classifications of the labor data. For this study we have developed a 36-industry classification that provides greater comparability for the period 1955–2012 than the 42-industry classification employed by Jorgenson and Nomura (2007).

1.2 Purchasing Power Parities for Elementary Products

We estimate purchasing power parities (PPPs) for Japan and the U.S. for outputs, factor inputs of capital and labor, and intermediate inputs of energy, materials, and services (KLEMS) for 36 industries. Except for labor services, these PPPs are based on price comparisons of 174 elementary products for the benchmark year 2005, where the elementary product refers to the most detailed level at which we have data to define the comparable product. This section

describes the concepts and the multitude of data sources used for the elementary price comparisons. Section 2.3 describes the industry-level PPPs for output and intermediate inputs. The industry-level PPPs for capital and labor services are presented in Sections 2.4 and 2.5, respectively.

In this paper we use a hybrid of the two basic approaches for defining PPPs for elementary products. The first approach uses production-side data for domestically produced products in Japan and the U.S., the PPPs in producer's prices are ratios of average unit prices, each defined as the monetary value over the physical volume. This approach is especially easy to implement in sectors with outputs defined in homogenous physical units, for example, electricity and mining products. In the second approach PPPs can be estimated from demand-side data by eliminating the wedge between producer's domestic prices and prices of imported products and purchaser's prices of composites of domestic and imported products. The wedges are due to trade and transportation margins and taxes.

The hybrid approach that we use incorporates a new benchmark estimates of PPPs for 174 products from both production-side and demand-side price data for the benchmark year 2005 and is described in detail by Nomura and Miyagawa (2015). We outline the methodology in the appendix to this paper and discuss the data sources for the PPPs. The elementary level PPPs are based on the 2005 Japan-US input-output table (IOT) published by Ministry of Economy, Trade and Industry (METI) in 2013.

The representation of the trade structure in the 2005 bilateral input-output table indicates consistent price differences between the two economies, reflecting differences in freight and insurance rates, duty rates, wholesale and retail trade margins, transportation costs (railway, road, water, air, and others), and import shares of each commodity in Japan and the U.S. Using demand-side data for purchaser's price PPPs for final demands, we estimate the producer's price PPPs for domestically produced goods.

One of the difficulties in estimating PPPs in producer's prices from demand-side data is to define PPPs for imported goods. These are required to separate PPPs for domestically produced commodities from PPPs for composite products that include imports. Using the Japan-US bilateral input-output table, goods purchased in Japan can be separated into domestically produced goods, goods imported from the U.S., and goods imported from the rest of the world

(ROW).

The purchaser's prices in Japan for goods imported from the U.S. can be linked to prices of domestically produced goods in the U.S. This involves taking account of the wholesale margins and transportation costs in the U.S., the costs of freight and insurance required for shipment from the U.S. to Japan, the duties levied by Japanese customs, and the margins for wholesale and retail trade and transportation costs in Japan. Similarly, import prices in the U.S. can be linked to domestic output prices in Japan. The prices of imports in Japan and the U.S. from the ROW are not completely observable and we develop a sub-model to determine these prices. The price level indices for domestically produced goods and composite goods are determined simultaneously within the framework of the bilateral Japan-U.S. input-output table.

A final challenge to estimation of PPPs from demand-side data is the absence of price comparisons for intermediate products like semiconductors that do not appear in final demands. Although semiconductors play a significant role in productivity comparisons, PPPs are not provided in even the most comprehensive demand-side data, the Eurostat-OECD Purchasing Power Parities. To supply the missing information, METI has carried out a *Survey on Disparities between Domestic and Foreign Prices of Industrial Intermediate Inputs* since 1994. Price differences are defined as purchaser's prices, including the difference in trade margins for intermediate goods. Using these data, the PPPs for domestically produced goods are estimated to be internally consistent based on the accounting identities in the Japan-U.S. input-output table.

1.3 Purchasing Power Parities for Outputs and Intermediate Inputs

We have defined five types of elementary Purchasing Power Parities (PPPs) for each of 174 products: (1) the producer's price PPP for domestically produced goods, excluding net indirect taxes, (2) the producer's price PPP for composite goods sold to households for household final demands, (3) the producer's price PPP for composite goods sold to industry, (4) the purchaser's price PPP for composite goods sold to households, and (5) the purchaser's price PPP for composite goods sold to industry. We use the PPPs for domestically produced goods (1) for outputs, the producer's price PPP's for composite goods sold to industry (3) for intermediate goods, and the purchaser's price PPP's for composite goods sold to industry (5) for investment expenditures.

We aggregate the 174 elementary level PPPs into the 36 industry level PPPs for outputs, using the translog price index as of the base year 2005, Equation (5) in the Appendix. The weights are the average shares of each industry's output in the two economies from the bilateral Japan-U.S. input-output table. We aggregate the elementary product PPPs to industry-PPPs for output in Japan and the U.S. by means of a translog index. The weights are the average shares of product's output in each industry, measured in Use/Make tables in Japan and the U.S. Similarly, we aggregate industry-level PPPs for intermediate inputs by means of translog indices from the 174 elementary level PPPs, using the average shares as weights.⁴ Given the industry-level PPPs for gross output and intermediate inputs, the industry-level PPPs for value added are measured by a double deflation method. The PPPs for non-market production in the government and household sectors set the Japan-US productivity gap equal to zero in these sectors.

1.4 Purchasing Power Parities for Capital Inputs

Our first step in measuring PPPs for capital inputs is to construct a common asset classification for Japan and the U.S. Our asset classification employs 33 assets, including three intellectual property products – R&D, mineral exploration, and software –inventories, and land. To measure PPPs for the acquisition of each asset, we construct translog indices of the purchaser's price PPPs for the composite goods by asset. These indices are based on our estimates for elementary level PPPs for the 174 products described above. The PPPs for acquisition of inventories are assumed to be the average of PPPs for acquisition of produced goods, except for buildings and construction.

The difference in land prices between Japan and the U.S. has a substantial impact on the PPPs for capital inputs.⁵ Compared to the estimates of Jorgenson and Nomura (2007) for the benchmark year of 1990, there has been a drastic change in price level indices for land. The price of land in Japan fell sharply during the real estate price collapse of 1991 that ended the “bubble economy”. Our estimate of the average price of land in 2005 is only 56.5 percent of that in 1990. The U.S. land price increased substantially from the beginning of the 2000s, so that the average

⁴ In our comparison, all inputs of energy purchased by energy conversion sectors – petroleum refining, electricity, and gas supply – are treated as materials input, not energy inputs.

⁵ Nomura (2004) showed that Japan's acquisition price of land for commercial and industrial uses was 9.1 times higher than that in the U.S. in 1990. The price for capital acquisition in Japan was 2.9 times higher than that in the U.S. in 1990 if we include land in capital input, but only 24 percent higher if land is excluded. Jorgenson and Nomura (2007) ignored the prices of land in measuring the productivity gaps between Japan and the U.S. although land was included in capital inputs in both countries.

price in 2005 is 3.7 times higher than that in 1990. Reflecting these changes in both countries, the price differential for land between Japan and the U.S. has decreased to 1.9 times in our new benchmark estimates for 2005, compared to 11 times in 1990. The price for acquisition of fixed assets, produced assets and land, in Japan is 1.39 times higher than that in the U.S. in 2005 if land is included in capital input, but would be almost identical if land were excluded.

The price of a capital input is the product of the price of acquisition of the corresponding asset and the annualization factor that converts the capital stock into a flow of capital services. The final step in measuring PPPs for capital inputs is to determine the relative value of the annualization factors between Japan and the U.S. A novel feature of our data sets for Japan and the U.S. is that the annualization factors are measured on the basis of comparable formulations of the price of capital input, assuming asset-specific revaluations for all assets and endogenous rates of return for each industry. Tax considerations also provide a key component of the prices of capital inputs.⁶

The annualization factors are described in the appendix and estimated for 105 assets and 47 industries in Japan and 106 assets in 61 industries in the U.S. The estimates are aggregated into measures for the 33 assets of the Japan-US common asset classification in each industry. Including land as a capital input, the aggregate PPP for acquisition of capital goods is 1.36 in 2005. Excluding land, the aggregate PPP is only 1.09, reflecting the lower annualization factors in Japan due to lower rates of return.

1.5 Purchasing Power Parities for Labor Input

In defining PPPs for labor inputs, we follow Nomura and Samuels (2003). The elementary level PPPs for labor input as of the base year PPP_{LijT} are measured as average hourly labor compensation in each labor group i in industry j , taking one dollar's worth as the unit at the elementary level. The elementary level PPPs for labor input are aggregated to the industry-level, using the translog index in Equation (5) of the Appendix.

⁶ In measuring capital input in Japan, capital consumption allowances, income allowances and reserves, special depreciation, corporate income tax, business income tax, property taxes, acquisition taxes, debt/equity financing, and personal taxes are taken into account. The details are described by Jorgenson, Ho, and Stiroh (2005) for the U.S. and Nomura (2004) for Japan.

For Japanese and U.S. data sets, the labor inputs are cross-classified by gender, age, education, class of worker, and industry. The common labor classification system for Japan and the U.S. enables allows us to compare wages of similar workers. After classifying the workers by sex, we allocate the workers by the other categories – industry, age, class of worker, and education. The U.S. data set has eight age classifications for workers and Japan has eleven. We choose a common classification of six age groups – under 24 years old, 25-34, 35-44, 45-54, 55-64, and over 65 years of age. As a common education classification, we choose four education categories – less than high school degree, high school degree, some college, and college degree and above.⁷

In both economies workers are classified as employed or self-employed and unpaid family workers. We consider only employed workers when measuring the PPPs for labor input. After cross-classifying the data by all the demographic characteristics, we have 1680 groups in total. The industry-level PPP for labor inputs are calculated as the translog index of the elementary-level PPPs.

2 Results

2.1 Purchasing Power Parities for Output, Factor Inputs, and Intermediate Inputs

We now turn to the main results of this paper. We estimate purchasing power parities (PPP) for value added at the industry level by a double deflation method. For this purpose, we use industry-level PPPs for gross output, factor inputs of capital and labor, and intermediate inputs of energy, materials, and services for 2005. The PPP gross domestic product (GDP) is defined as a translog index of the industry-level PPPs for value added, weighted by average industry shares of value added at current prices in the two countries. Similarly, the PPPs for factor inputs and intermediate inputs by industry are defined as translog indexes of PPPs for these inputs at the elementary level, using average industry shares as weights. Taking estimates of the PPPs for 2005 as a benchmark, we derive time-series estimates of the PPPs by extending the benchmark back to 1955 and forward to 2012, using from time-series data on prices for outputs and inputs.

⁷ In Nomura and Samuels (2003), three education categories for females were used in the common classification of labor input, due to data constrain in Japan. Nomura and Shirane (2014) have estimated wage differentials for the different education categories from the Basic Survey on Wage Structure the late 1950s and the female population shares by education in the Population Censuses.

Table 1 presents our estimates of PPPs and price level indices (PLIs) for Japan relative to the U.S. Figure 1 represents the long-term trends of PPPs for output and inputs.⁸ The yen-dollar exchange rate is represented as a shadow in Figure 1. If the PPP is higher than the exchange rate, the Japanese price is higher than the U.S. price. Through the mid-1970s the Japanese price for output (GDP) was lower than the U.S. price. The Japanese prices of inputs of capital, labor, energy, materials and services (KLEMS), except for energy, were lower than the U.S. prices as well, over this period.

Lower input prices, especially the price of labor input (only 17 percent of the U.S. level in 1955), provided a source of international competitiveness for Japanese products from the 1950s until the middle of 1970s. During this period the PPP for materials was quite stable and the rise of the PPP for services was nearly proportional to the rise in the PPP for output. The PPPs for capital and labor inputs increased much more rapidly than the PPP for output. With the rise in the price of labor and the yen appreciation in the 1970s, Japan's competitiveness in international markets eroded substantially.

The end of rapid Japanese economic growth in the beginning of the 1970s provided a turning point towards a decrease in the PPP for capital input. After the middle 1970s the PPPs for all inputs began to decrease. Japan's prices of output and all inputs have continued to decline for four decades, relative to prices in the U.S. For two decades Japan has undergone substantial deflation and the yen has continued to appreciate.

⁸ Our estimates of PPP for GDP are based on outputs, while the Eurostat-OECD PPPs presented in Table 1 are based on expenditures. Although the two PPP estimates are nearly identical in 2012, our output-based estimates are higher through the beginning of the 1970s and lower in the 1990s and 2000s.

Table 1 : PPPs and Price Level Indices for Output and KLEMS

	1955	1960	1965	1970	1975	1980	1985	1990	1995	2000	2005	2010	2012
PPPs (Purchasing Power Parities)													
Output (GDP)	210.2	215.1	237.0	247.3	279.4	247.3	206.8	185.1	164.3	146.3	124.9	114.0	107.3
Capital	166.6	235.7	217.9	291.2	222.4	227.2	207.9	194.4	145.7	141.9	125.0	112.7	103.2
Labor	60.7	66.2	101.5	123.6	200.2	178.4	153.3	147.7	144.6	114.1	90.4	79.2	75.4
Energy	627.4	625.1	618.9	581.6	600.6	521.3	461.1	308.9	271.9	231.1	169.1	151.3	143.8
Material	270.8	254.3	259.3	255.3	255.8	218.8	193.6	154.3	135.5	128.3	112.3	100.1	93.1
Service	175.2	168.3	197.4	206.4	259.7	246.3	205.6	181.7	163.0	142.5	122.6	108.4	103.3
ref) GDP-expenditure based	---	170.6	204.1	226.0	266.0	245.6	206.9	189.2	174.5	155.0	129.6	111.6	104.6
Exchange Rate	360.0	360.0	360.0	360.0	296.8	226.8	238.5	144.8	94.1	107.8	110.2	87.8	79.8
PLIs (Price Level Indices)													
Output (GDP)	0.58	0.60	0.66	0.69	0.94	1.09	0.87	1.28	1.75	1.36	1.13	1.30	1.34
Capital	0.53	0.74	0.68	0.90	0.83	1.09	0.93	1.40	1.59	1.32	1.14	1.29	1.30
Labor	0.17	0.18	0.28	0.34	0.67	0.79	0.64	1.02	1.54	1.06	0.82	0.90	0.95
Energy	1.74	1.74	1.72	1.62	2.02	2.30	1.93	2.13	2.89	2.14	1.53	1.72	1.80
Material	0.75	0.71	0.72	0.71	0.86	0.97	0.81	1.07	1.44	1.19	1.02	1.14	1.17
Service	0.49	0.47	0.55	0.57	0.88	1.09	0.86	1.25	1.73	1.32	1.11	1.24	1.29

Note: The PPP for GDP-output based is defined as a translog index of industry-level PPPs for value added, which is calculated by the double deflation method. The Price Level Indices are defined as the ratio of PPPs to exchange rate. The PPP and exchange rate are defined by Japanese Yen/ US Dollar. The PPP for GDP-expenditure based is the estimate by Eurostat-OECD.

By 1985, the yen was undervalued by 13 percent, based on our estimate of the price level index (PLI) for GDP. After the Plaza Accord of 1985, the rapid strengthening of the yen relative to the U.S. dollar in the late 1980's reversed this relationship, leading to an overvaluation of the yen by 28 percent in 1990. The revaluation of the yen continued through 1995, leading to a huge overvaluation of 75 percent. At that time the price of labor input was 54 percent higher in Japan, which posed a formidable barrier to Japanese products in international markets.

Japanese policy makers required more than a decade to deal with the overvaluation of the yen that followed the Plaza Accord. This was accomplished primarily through domestic deflation, with a modest devaluation of the yen. The PLI for GDP in Japan, relative to the U.S., declined by 4.64 percent annually through 2007 from the peak attained in 1995. The decline in the PPP for GDP of 2.77 percent per year was the result of modest inflation in the US of 1.92 percent and deflation in Japan of 0.85 percent. In addition, the yen-dollar exchange rate depreciated by 1.87 percent per year.

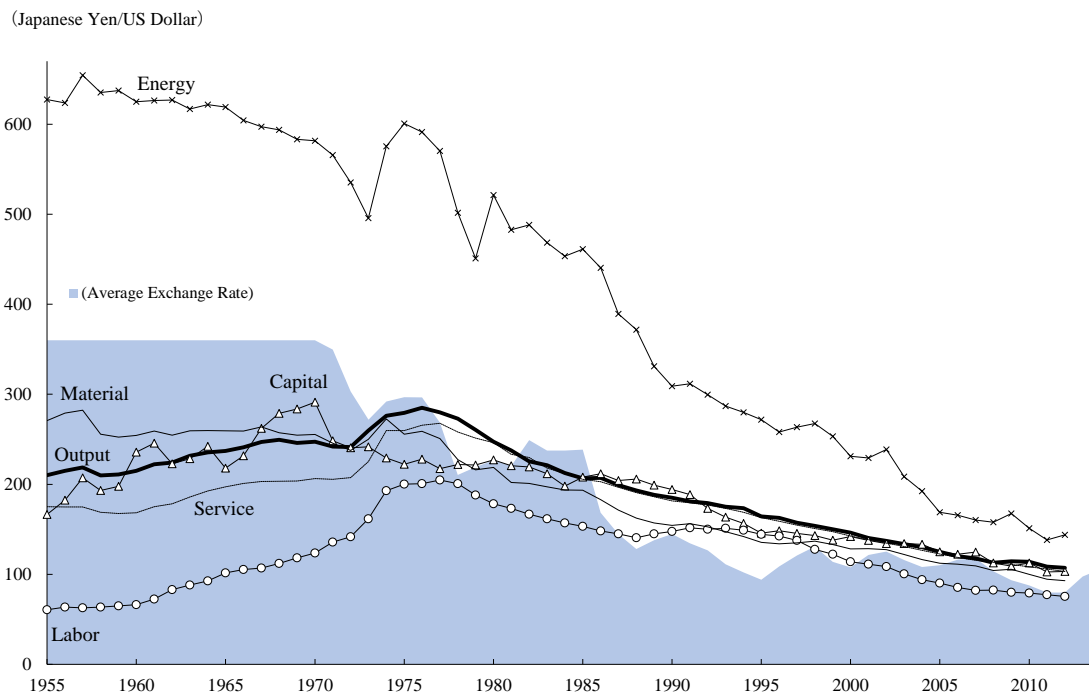


Figure 1 : PPPs for Output and KLEMS during 1955–2012

Although the market exchange rate of the yen approached the PPP for GDP in 2007, the yen appreciated sharply in response to quantitative easing by the Federal Reserve that was taken in response to the financial crisis in the U.S. In November 2011, the market exchange rate reached 75.5 yen per dollar, the highest level since World War II. By 2012, the price level index for GDP was 34.5 percent higher in Japan. In response to quantitative easing by the Bank of Japan under Governor Haruhiko Kuroda, the yen sharply declined, reaching 119.6 yen per dollar as of the end of February 2015. This is well below our estimate of the PPP for GDP of 107.3 in 2012 and has restored Japanese international competitiveness.

Figure 2 presents price level indices (PLIs) for GDP of 1.13 in 2005 and similar indices for value added in individual industries. Industry-level PLIs for gross output reflect the prices of intermediate inputs as well as value added, so that the PLI for value added is a better measure for evaluating the price competitiveness of individual industries. The second panel of Figure 2 gives the contribution of individual industries to the PLI for GDP. For example, Japanese Agriculture and Electricity and Gas sectors, two industries with high PLIs for value added, pushed up the

Japanese PLI for GDP by 1.4 percent and 1.7 percent, respectively.⁹ However the Japanese Wholesale and Retail industry has the largest contribution to the PLI for GDP. By contrast, Japan’s Medical Care sector in services and Motor Vehicles and Primary Metal sectors in manufacturing contributed negatively to the PLI for GDP. All three of these industries are highly competitive with their U.S. counterparts.

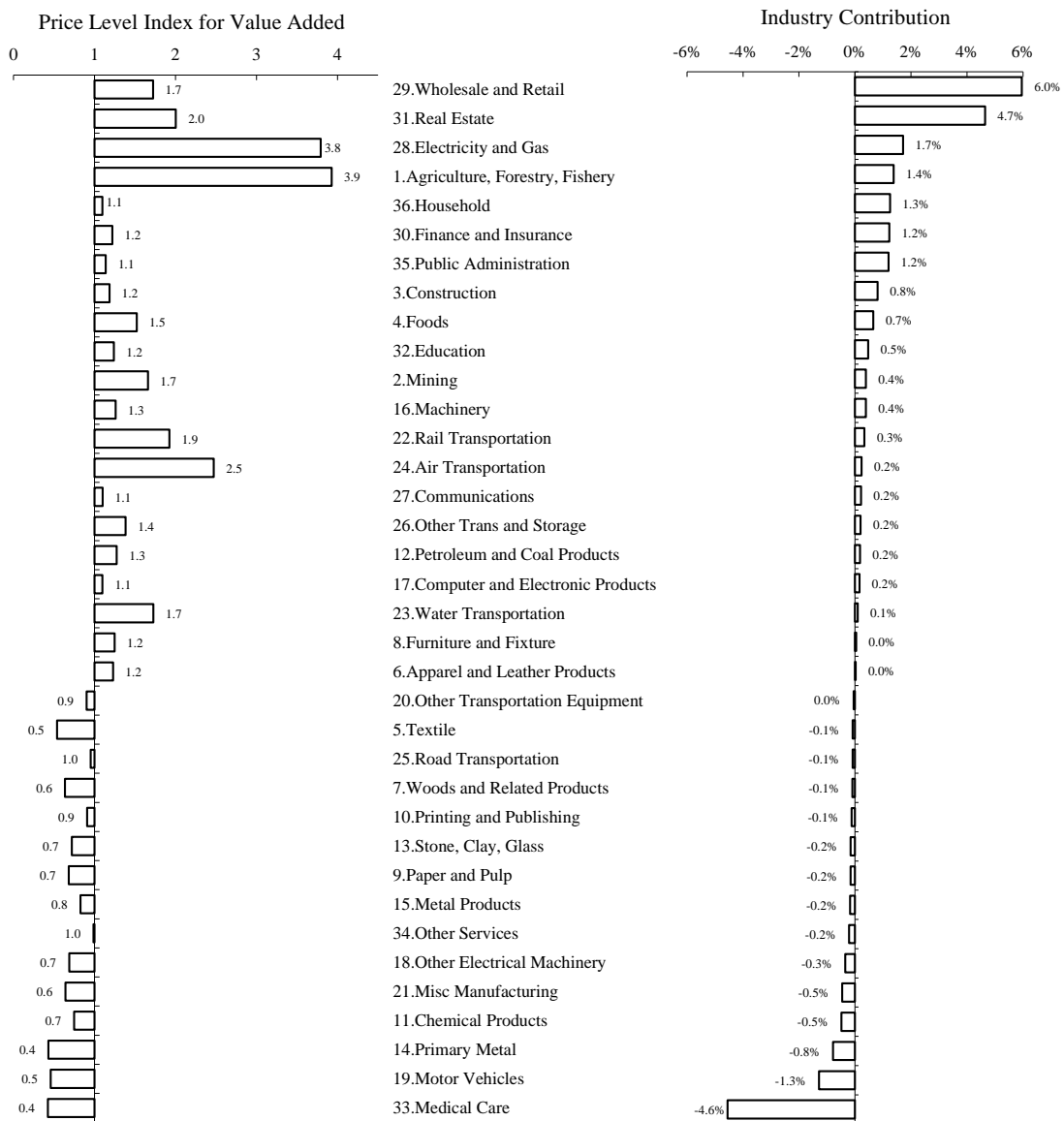


Figure 2 : Industry-level PLIs for GDP in 2005

⁹ The Real Estate sector made the greatest contribution to the PLI for GDP. This reflects high prices of buildings and land in Japan and the large share of Real Estate value added in the GDP.

2.2 Level Indices of Output, Inputs, and Productivity

Table 2 summarizes the productivity gaps between Japan and the U.S. This table compares level indices of output, output per capita, input per capita, and total factor productivity (TFP) between the two countries over the period 1955–2012. Differences in output per capita can be decomposed into differences in input per capita and differences in TFP, as defined in Equation (11) in the Appendix. For example, Japanese GDP was 26.3 percent of the U.S. level in 2012. GDP per capita in Japan was 64.6 percent of the U.S. level, while Japanese input per capita was 78.1 percent and Japanese TFP was 82.7 percent.

Table 2: Volume Level Indices of Output and Inputs and Productivity Level Indices

	1955	1960	1965	1970	1975	1980	1985	1990	1995	2000	2005	2010	2012
Output	0.084	0.125	0.172	0.259	0.302	0.328	0.348	0.381	0.372	0.316	0.289	0.272	0.263
Output per Capita	0.155	0.239	0.336	0.508	0.583	0.637	0.684	0.770	0.790	0.703	0.668	0.657	0.646
Input per Capita	0.341	0.431	0.563	0.694	0.780	0.789	0.797	0.843	0.886	0.803	0.781	0.788	0.781
Capital Input per Capita	0.173	0.215	0.334	0.443	0.574	0.607	0.619	0.704	0.794	0.709	0.649	0.638	0.637
Capital Stock per Capita	0.319	0.380	0.502	0.616	0.727	0.792	0.816	0.853	0.928	0.932	0.919	0.916	0.909
Capital Quality	0.541	0.566	0.664	0.719	0.790	0.766	0.758	0.825	0.855	0.761	0.706	0.696	0.701
Labor Input per Capita	0.606	0.789	0.866	0.988	0.999	0.987	1.002	1.001	0.993	0.919	0.949	0.987	0.970
Hours Worked per Capita	1.051	1.288	1.308	1.391	1.298	1.225	1.210	1.172	1.150	1.042	1.061	1.097	1.090
Labor Quality	0.576	0.612	0.662	0.711	0.770	0.805	0.828	0.854	0.864	0.882	0.895	0.900	0.890
TFP	0.454	0.555	0.597	0.732	0.748	0.808	0.858	0.912	0.892	0.876	0.855	0.833	0.827
Average Labor Productivity	0.147	0.186	0.257	0.365	0.449	0.520	0.565	0.657	0.686	0.675	0.629	0.599	0.593
Average Capital Productivity	0.895	1.112	1.008	1.146	1.017	1.051	1.105	1.093	0.995	0.991	1.029	1.030	1.014

Note: All figures present the level indices (Japan/U.S.) in each period.

Differences in input per capita in Table 2 result from differences in capital and labor input. In 1955 Japanese labor input per capita was 60.6 percent of the U.S. level in 1955. The gap of 39.4 percent was the result of the lower quality of labor in Japan, reaching only 57.6 percent of the U.S. level. After 1970 the lower quality of Japanese labor was largely offset by longer hours worked per capita, 39.1 percent longer in 1970. Subsequently, Japan has reduced hours worked per capita and improved labor quality, reducing the gap in labor quality to around 10.0 percent in 2010.¹⁰

¹⁰ By comparison with Jorgenson and Nomura (2007), the PPPs for labor were revised upward, reflecting the shift of the base year from 1990 to 2005 and the revision of Japanese data. Nomura and Shirane (2014) treat full-time, part-time, and temporary employees separately. The PPP for labor was revised upward from 105.0 to 114.1 yen per dollar in 2000. This revision reduced the volume and quality level indices for labor, although the volume level index for hours worked was not affected. The downward revision in the volume of labor increased the level index for TFP.

Japanese capital input presents a striking contrast to labor input in that the level still remains significantly below the U.S. In 1955 Japanese capital input per capita was only 17.3 percent of the U.S. level, but rapidly rising levels of investment in Japan during the period 1955–1973 reduced the gap to 46.3 percent by 1973. The gap continued to close through 1995, when Japanese capital input per capita reached 79.4 percent of the U.S. level. The investment slump that followed the collapse of the bubble economy in Japan and the U.S. investment boom of the late 1990s widened the gap to 29.1 percent in 2000 and 36.3 percent in 2012. This accounts for most of the remaining gap in input per capita of 21.9 percent in 2012.

Our estimates of input per capita are revised downward, relative to the study of Jorgenson and Nomura (2007), and the productivity gap has been revised upward. Our new estimate of the Japan-U.S. gap for total factor productivity (TFP) in 1955 is 54.6 percent. This gradually declined over the following 36 years and reached a low of 7.1 percent in 1991, as shown in Figure 3. Economic growth and its sources for Japan and the U.S. are summarized in Table 3. The growth rate of TFP in Japan was 2.46 percent per year from 1955 to 1991. After 1991 this declined to -0.05, slightly negative. By comparison the growth rate of TFP in the U.S. was 0.46 percent per year from 1955–1991 and 0.53 percent after 1991.

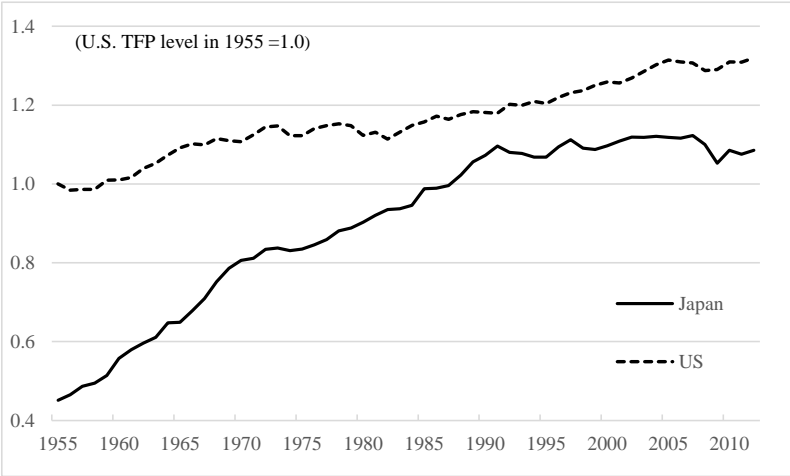


Figure 3 : Japan-US TFP Level Indices

Table 3: Sources of Economic Growth in Japan and the U.S.

	1955-60	1960-65	1965-70	1970-75	1975-80	1980-85	1985-90	1990-95	95-2000	2000-05	2005-10	2010-12	1955-91	91-2012
Japan														
Output	10.45	11.16	11.97	5.82	4.97	4.45	5.33	2.00	1.14	0.96	-0.23	0.34	7.67	0.70
Capital Input	3.56	6.46	5.62	4.46	1.97	1.66	2.82	2.00	0.79	0.50	0.43	0.16	3.79	0.73
IT Capital	0.09	0.17	0.21	0.23	0.13	0.19	0.37	0.22	0.37	0.46	0.30	0.16	0.20	0.32
(of which quality)	0.00	0.01	0.00	-0.01	0.00	0.01	-0.02	0.00	0.02	0.05	0.02	-0.04	0.00	0.02
Non-IT Capital	3.47	6.29	5.41	4.23	1.85	1.48	2.45	1.77	0.42	0.04	0.13	0.00	3.59	0.40
(of which quality)	0.83	1.95	1.21	1.33	0.12	0.32	1.31	0.74	-0.21	-0.21	-0.02	0.13	1.04	-0.02
Labor Input	2.68	1.66	2.01	0.67	1.42	1.00	0.86	0.09	-0.17	0.07	-0.06	0.17	1.42	0.02
(of which quality)	0.94	1.02	0.72	1.08	0.78	0.56	0.47	0.36	0.38	0.35	0.33	0.02	0.78	0.33
TFP	4.22	3.03	4.34	0.70	1.58	1.79	1.65	-0.09	0.53	0.39	-0.60	0.00	2.46	-0.05
Agriculture	0.63	-0.10	-0.31	0.03	-0.12	0.09	0.04	-0.07	0.06	-0.07	0.01	0.03	0.03	-0.01
IT-manufacturing	0.08	0.13	0.15	0.15	0.22	0.17	0.28	0.12	0.35	0.29	0.10	-0.03	0.17	0.19
Motor Vehicle	0.17	0.11	0.27	0.04	0.24	-0.03	0.07	-0.04	0.00	0.09	-0.05	-0.05	0.12	-0.01
Other manufacturing	1.77	1.86	2.24	0.10	0.73	0.78	0.48	-0.02	0.07	0.00	-0.24	-0.37	1.12	-0.11
Commonucations	0.15	0.16	0.07	0.07	-0.02	0.05	0.08	0.07	0.10	0.01	0.02	0.07	0.08	0.05
Trade	0.73	1.05	0.88	0.23	0.70	0.02	0.64	0.66	-0.07	0.29	-0.39	0.04	0.62	0.06
Finance & Insurance	-0.05	0.29	0.24	0.20	0.23	0.15	0.29	-0.18	0.18	0.10	-0.19	-0.12	0.18	-0.02
Other services	0.73	-0.47	0.81	-0.12	-0.40	0.56	-0.22	-0.63	-0.17	-0.31	0.15	0.44	0.13	-0.20
United States														
Output	2.51	4.78	3.74	2.74	3.31	3.29	3.51	2.47	4.40	2.79	0.96	2.12	3.33	2.71
Capital Input	2.00	2.30	2.79	2.10	1.92	1.83	1.98	1.44	2.40	1.78	1.04	0.69	2.11	1.59
IT Capital	0.05	0.11	0.16	0.16	0.29	0.42	0.48	0.51	1.02	0.56	0.36	0.21	0.24	0.58
(of which quality)	-0.09	0.14	0.05	0.04	0.09	0.14	0.14	0.16	0.29	0.14	0.07	0.03	0.07	0.15
Non-IT Capital	1.95	2.19	2.63	1.94	1.63	1.41	1.50	0.93	1.38	1.22	0.68	0.48	1.87	1.00
(of which quality)	0.59	0.26	0.42	0.51	0.35	0.35	0.53	0.24	0.49	0.53	0.12	-0.02	0.42	0.32
Labor Input	0.31	0.92	0.67	0.37	1.38	0.86	1.11	0.65	1.12	0.15	-0.01	1.04	0.76	0.59
(of which quality)	0.28	0.24	0.02	0.20	0.21	0.22	0.13	0.21	0.14	0.20	0.27	0.28	0.19	0.21
TFP	0.20	1.55	0.28	0.27	0.01	0.60	0.41	0.38	0.89	0.86	-0.07	0.39	0.46	0.53
Agriculture	0.12	0.04	0.03	0.02	-0.05	0.24	0.05	-0.01	0.07	0.02	0.00	-0.08	0.06	0.01
IT-manufacturing	-0.03	0.09	0.07	0.14	0.20	0.21	0.20	0.28	0.52	0.19	0.15	0.03	0.13	0.26
Motor Vehicle	-0.04	0.12	-0.07	0.01	-0.03	0.05	-0.03	0.05	0.01	0.05	0.01	0.06	0.00	0.03
Other manufacturing	-0.14	0.60	0.15	-0.10	-0.01	0.26	0.16	0.04	0.03	0.14	-0.08	-0.08	0.12	0.02
Commonucations	0.00	0.05	0.02	0.04	0.14	-0.02	0.04	0.00	-0.02	0.11	0.01	-0.02	0.04	0.03
Trade	0.13	0.23	0.14	0.38	-0.08	0.34	0.15	0.21	0.48	0.21	-0.12	-0.07	0.19	0.16
Finance & Insurance	0.00	-0.05	-0.09	-0.06	0.12	-0.17	-0.03	-0.02	0.12	0.08	-0.04	-0.01	-0.04	0.03
Other services	0.16	0.48	0.03	-0.15	-0.27	-0.31	-0.12	-0.17	-0.31	0.05	0.01	0.56	-0.04	-0.02

Note: All figures present the average annual growth rates in each period.

The Japan-US gap in capital input per capita can be decomposed into the gap in capital stock per capita and the gap in capital quality. In Equation (9) of the Appendix, capital quality is defined as capital input per unit of capital stock. Relative to the estimates of Jorgenson and Nomura (2007), the PPP for capital input has been revised downward, so that the level index for

capita input has been revised upward.¹¹ Our new estimates include research and development (R&D) as a capital input, following the recommendations on the treatment of intellectual property products in the 2008 SNA. In 2005 the R&D stock at current prices accounts for 4.4% of the total capital stock, including land and inventories, in Japan and 3.7% in the U.S.

We have chosen 2005 as a new benchmark year and this reduces the gap in the average price of land between Japan and the U.S. substantially. The use of benchmark year 2005 also reduces the capital quality level index, reflecting the decrease in the gap in the annualization factors for converting capital stocks to capital inputs. This decrease is due to the fall in Japan's ex-post rate of return. Japanese capital quality, relative to the U.S., was 54.1 percent in 1955. This rose to 85.5 percent by 1995, but declined to 70.1 percent of the U.S. level in 2012.

Table 2 provides level indices for labor and capital productivity, defined as output per hour worked and output per unit of capital stock, respectively. Labor productivity in Japan was only 14.7 percent of the U.S. level in 1955. The labor productivity gap closed rapidly until 1995, when Japanese labor productivity reached almost 70 percent of the U.S. level. The trends in labor and capital productivity reflect relative factor supplies in the two economies. Japan has had a substantially higher labor/capital ratio than the U.S. throughout the period. This is consistent with the low capital/labor PPPs presented in Table 1

The sources of the Japan-US gap in labor productivity are shown in Figure 4. In 1955 lower capital deepening in Japan explained 51.2 percent of the Japan-US labor productivity gap, while lower Japanese TFP and lower quality of labor input explained 34.6 percent and 14.2 percent, respectively. In 2012 lower TFP explains 36.9 percent of the labor productivity gap, while capital deepening accounts for 52.0 percent. Figure 5 presents the sources of the Japan- U.S. gap in capital productivity. Over the whole observation period, the gap in capital productivity was relatively small, with capital deepening mostly counterbalanced by the gaps in TFP and capital quality.

¹¹ In 2000 the PPP for capital was revised downward from 157.4 to 141.9 yen per dollar.

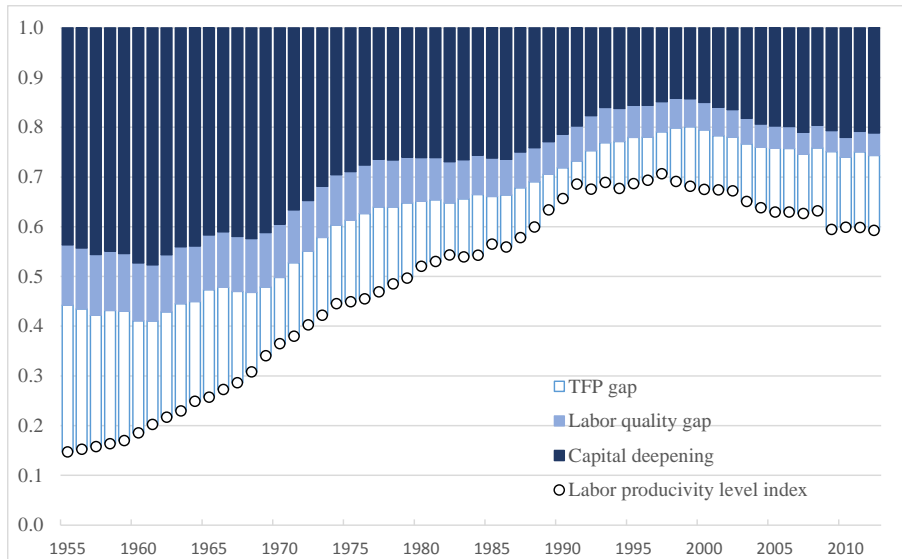


Figure 4 : Sources of Japan-U.S. Gap in Labor Productivity Level Index

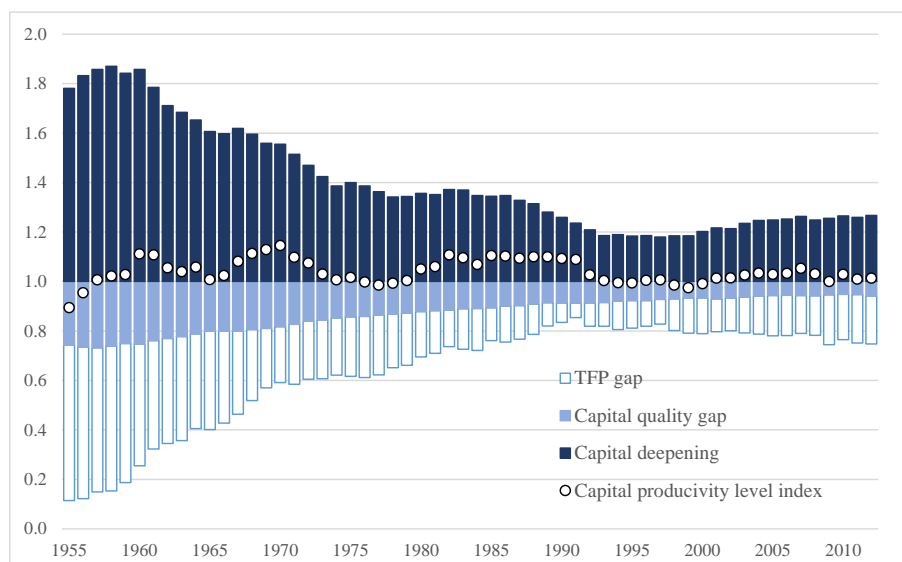


Figure 5 : Sources of Japan-U.S. Gap in Capital Productivity Level Index

2.3 Industry Origins of Japan-U.S. Productivity Gap

Figure 6 presents Japan-U.S. gaps in total factor productivity (TFP) in manufacturing and non-manufacturing sectors for the period 1955–2012. In 1955 both gaps were very large. The TFP gap for manufacturing disappeared by 1980¹² and the overall TFP gap reflected the lower

¹² Cameron (2005) analyzes the convergence of Japan’s manufacturing productivity to the U.S. level and estimates the difference

TFP in non-manufacturing. Japanese manufacturing productivity relative to the U.S. peaked at 103.8 in 1991 and deteriorated afterward, leaving a current gap that is almost negligible. The gap for non-manufacturing also contracted from 1955 to 1991, when the gap reached 8.9 percent, but expanded until the end of the period in 2012.

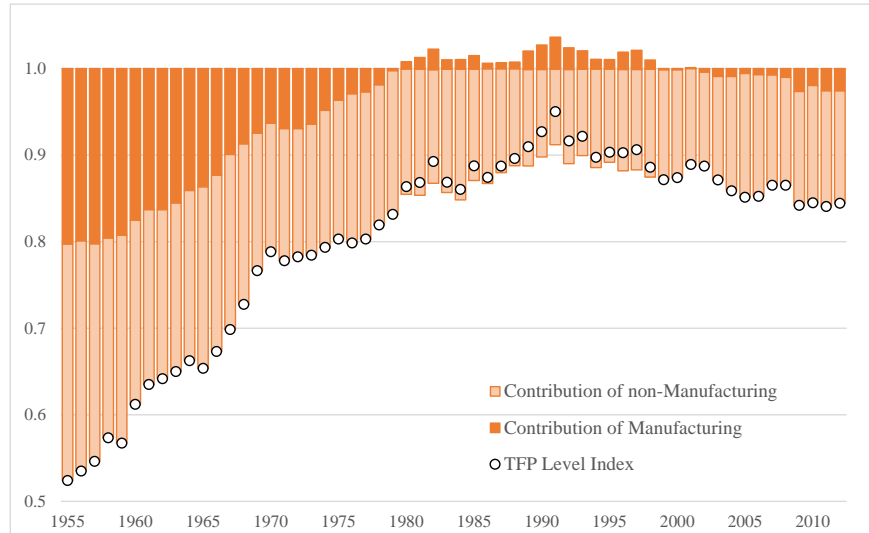


Figure 6 : TFP Gaps in Manufacturing and Non-Manufacturing during 1955–2012

Figure 7 presents industry-level TFP gap for Japan and the U.S. in 2005 in the first panel and the contributions of each industry to the overall TFP gap for the two countries in the second panel. Industries are ordered by their contributions to the TFP gap. The contribution of each industry to the aggregate TFP gap uses Domar weights from Equation (13) of the Appendix. Note that TFP gaps for Public Administration and Household sectors are zero by definition, since the outputs of these industries consist entirely of total inputs.

in TFP between Japan and the United States in 1989 as 91.3. Our estimate is 102.2 in the same year. The main source the difference is that he used the PPP estimates from Jorgenson and Nomura (2007). Our new estimates are considerably revised, upward relative to Jorgenson and Nomura (2007).

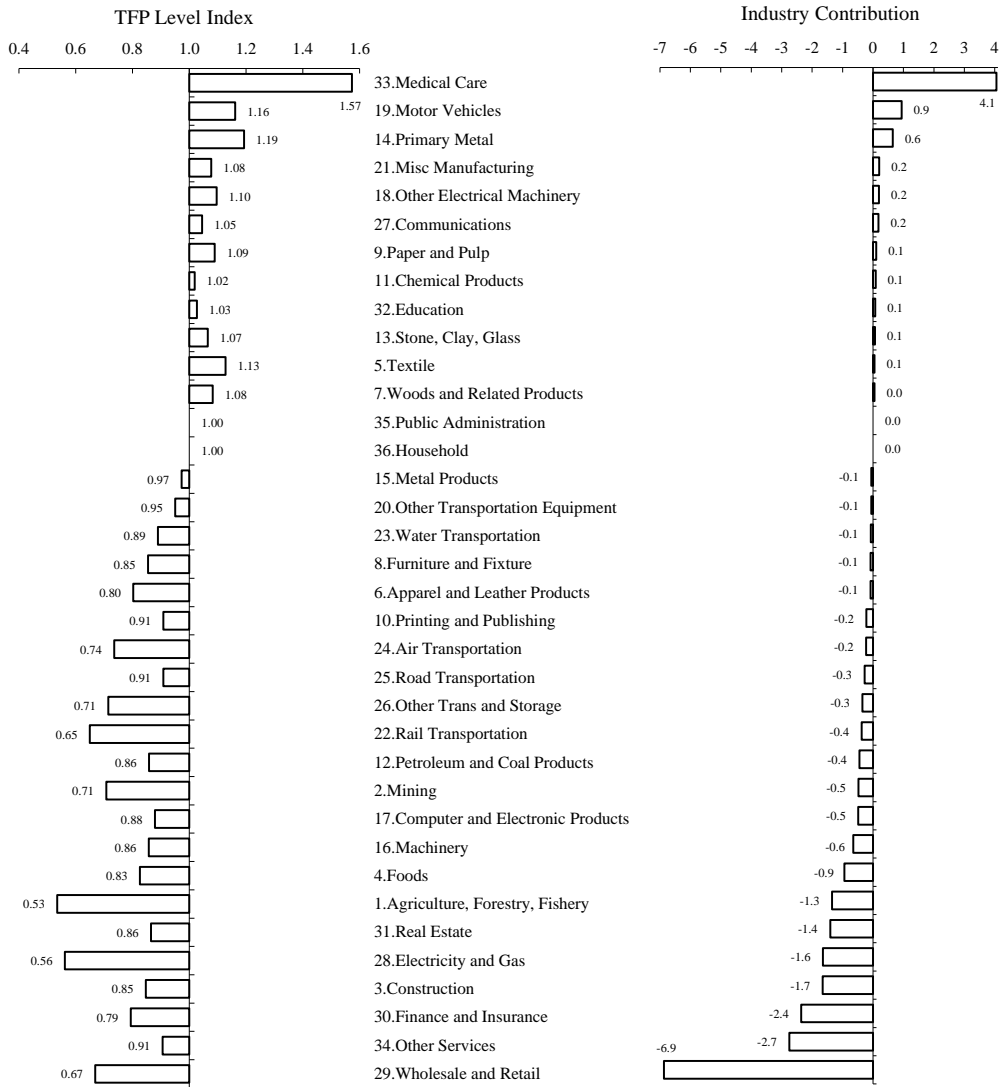


Figure 7: Industry Origins of TFP Gap in 2005

In 2005, Japanese TFP exceeded that in the U.S. for 12 of 36 industries included in our study, led by Medical Care. This industry made a contribution to Japanese TFP, relative to the U.S., of 4.1 percentage points. This reflects the higher output price of medical care services in the U.S., as shown Figure 2. Other domestically oriented industries, such as Wholesale and Retail Trade, Other Services, Finance and Insurance, Construction, Electricity and Gas, and Real Estate, have much lower productivity levels than their U.S. counterparts and made negative contributions to the overall TFP gap totaling 16.7 percentage points in 2005.

The Agriculture, Forestry, and Fishery industry has a TFP level that is only a little more than half the level of its U.S. counterpart. Not all of this gap can be traced to differences in the scale of agricultural enterprises or differences in the fertility of land in the two countries. One of the targets for the growth strategy proposed by the Abe Administration is to reform Japanese agricultural cooperatives. These organizations contribute substantially to the higher costs of Japanese agricultural products. In addition, the productivity differences can be traced to the fact that workers over 65 years of age make up 48.6 percent of the agricultural labor force, compared with 6.1 percent of the non-agricultural labor force in 2005, based on our labor data.

Manufacturing sectors that produce industrial materials, such as Primary Metal, Paper and Pulp, Chemical Products, Stone, Clay and Glass, and Textiles, have levels of TFP similar to their U.S. counterparts. Since the 1970s, these industries have been concentrating their resources to higher value-added products that require more advanced technologies. Motor Vehicles and Other Electrical Machinery had higher levels of TFP than their U.S. counterparts in 2005. We conclude that Japan's highly competitive manufacturing industries should be able to find new opportunities in both international and domestic markets under the exchange rate policies of the Bank of Japan. Efforts to improve Japanese productivity should focus on industries in trade and services that are protected from international competition. Agriculture, forestry, and fishery is a special case that will require structural reform, followed by opening to trade.

A depreciation of Japanese yen would enable Japanese producers to decrease the prices of Japan's products in U.S. dollars. However, costs of intermediate inputs may increase directly or indirectly, due to increases in the costs of imports in Japanese yen. Figure 8 presents the hypothetical exchange rates required for Japan-US parity in TFP levels and output prices for tradable goods in 2005. The TFP parity exchange rate is measured as the rate that would close the Japan-US TFP gap, considering changes in the prices of output and intermediate inputs by industry.¹³ Similarly, the output price parity exchange rate is measured as the rate that would equalize prices of gross output.

¹³ In this calculation, we use the Japan-US bilateral trade structure described in the 2005 Japan-US IOT and apply the Leontief-type price model to estimate the direct and indirect increases of the intermediate costs by the change in the exchange rate. We assume the Japan-US exchange rate affects all of Japan's imports from the U.S. and the imports from the rest of the world.

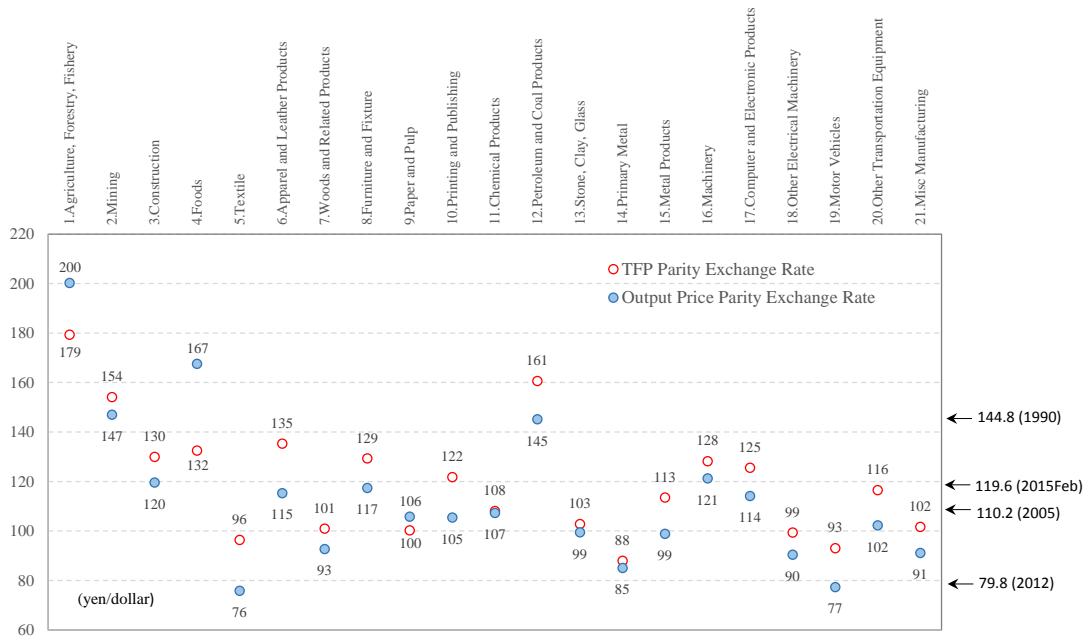


Figure 8: Exchange Rates to Parity of TFP and Output Prices in 2005

For example, the TFP advantage of Japan’s Motor Vehicle industry in 2005, 16 percent in Figure 7, would be eliminated at an exchange rate of 93 yen per dollar. The Japanese output price advantage would be eliminated at an exchange rate of 77 yen per dollar. This is almost equal very to the exchange rate of 79.8 yen per dollar in 2012, before the change in exchange rate policy by the Bank of Japan. For the Primary Metal industry the TFP advantage and price competitiveness would disappear at 88 and 85 yen per dollar, respectively. On the other hand, Japan’s Agriculture, Forestry, and Fishery and Foods industries, which have substantially lower TFP and output price competitiveness, would be equivalent to their U.S. counterparts only at yen to dollar ratios of 200 and 167 yen, respectively.

Figure 9 represents long-term trends in TFP levels in Japan and the U.S. for twelve industries that are particularly important in accounting for the productivity differences between the two countries. Productivity levels in each industry are normalized to the U.S. productivity level in 1955. In 1955 the TFP level in Japan’s Agriculture, Forestry, and Fishery industry was only slightly below that of the U.S., but the TFP gap widened dramatically after 1973, reflecting differences in the scale of individual production units, as well as massive public investments in new agricultural technology in the U.S. Construction showed declining productivity trends in

both economies. We find an acceleration of the decline in Japan after the collapse of the “bubble economy” in Japan at the beginning of the 1990s, but productivity growth has recently recovered in both countries.

The U.S. started with an early lead in Chemical Products but the Japanese industry achieved parity by the end of the 1980s. Relative productivity levels have been very similar over the following two decades with Japan emerging with a slight lead in 2005. Computer and Electronic Products is the IT-producing sector. The Japanese industry led its U.S. counterpart until U.S. IT investment boom of the late 1990s. The U.S. rate of productivity growth in the U.S. industry accelerated sharply¹⁴ and the U.S. lead in productivity expanded considerably until the deceleration of U.S. productivity growth in the early 2000s. In Other Electrical Machinery the U.S. started with an early lead but the Japanese industry achieved parity in the early 2000s.

¹⁴ The acceleration in U.S. productivity growth in IT-production and subsequent deceleration is discussed by Jorgenson, Ho, and Samuels (2015).

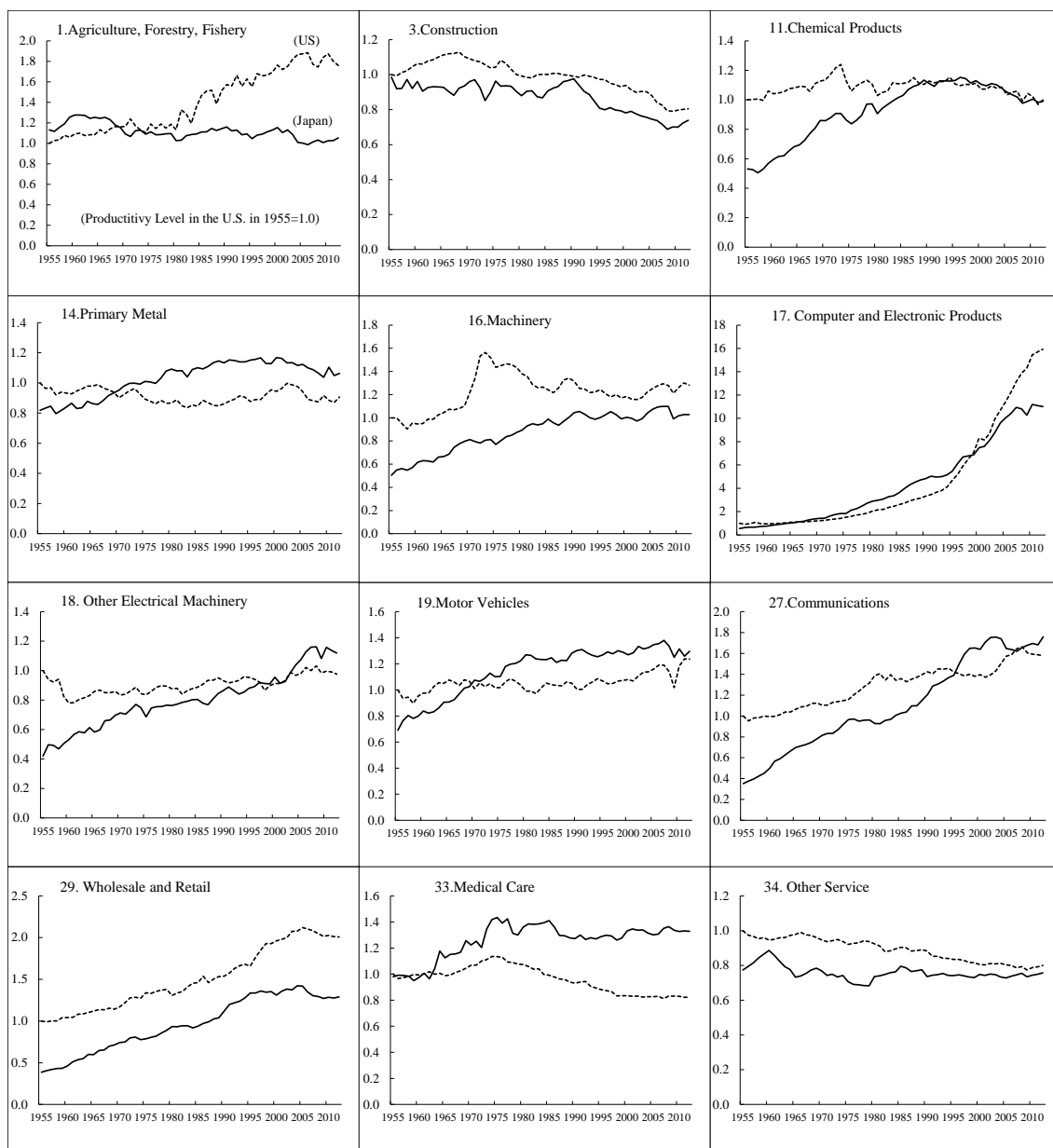


Figure 9: TFP Level Indices in Selected Industries during 1955–2012

The Japanese Motor Vehicles industry has led its U.S. counterpart since the early 1970s. Although the TFP gap has been fairly constant since the 1980s, the growth of TFP in the U.S. industry has revived dramatically after the financial and economic crisis of 2007–2009. The Japanese Communications industry first achieved parity with the U.S. industry in the mid-1990s, but established a sizable lead beginning in the early 2000s, when a policy of competition was implemented in Japan’s communications market. This lead disappeared in the late 2000s, due to

a decline of TFP in Japan and an improvement in the U.S. industry, but the Japanese lead has expanded again in the early 2010s.

Wholesale and Retail Trade has contributed to the relatively higher TFP in the U.S. since 1955. The TFP gap has widened dramatically since the end of the 1990s, due to a slump in TFP growth in Japan and an acceleration of TFP growth in the U.S. One possible explanation of the difference in TFP growth could be differences in the effectiveness of using IT between the two countries. In Medical Care the TFP levels were almost the same between Japan and the U.S. in the 1950s and the 1960s. Since the mid-1970s the TFP gap has widened substantially, mainly due to a steady decline in TFP in the U.S. industry and a stable TFP level in Japan. A gap of more than 50 percent has opened up since the end of 1990s. Other Services has undergone a steady decline in TFP in both economies, but the U.S. lead is gradually diminishing.

3 Conclusions

In this paper we have analyzed the Trans-Pacific competition between Japan and the U.S. over more than half a century. This has been feasible due to the high quality economic statistics in both countries, the result of decades of effort by many economic statisticians. Price level indices enable us to summarize international competitiveness of Japanese and U.S. industries at different points of time very succinctly. These indices incorporate purchasing power parities between the two countries as well as the market exchange rate of the Japanese yen versus the U.S. dollar.

Variations in the yen-dollar exchange rate have resulted in substantial fluctuations in international competitiveness between Japan and the U.S. over the period 1955–2012. During the first half of this period, ending with the Plaza Accord of 1985, the yen was under-valued relative to the dollar and many Japanese industries involved in international markets became competitive with their U.S. counterparts. This provided an opportunity for Japan to grow rapidly through mobilization of its high quality labor force, high rates of capital formation, and improvements in productivity.

Although the period of double-digit growth in Japan ended with the first oil shock of 1973, the Japanese economy continued to grow more rapidly than the U.S. until the collapse of the

“bubble economy” in Japan in the early 1990s. The over-valuation of the yen relative to the dollar after the Plaza Accord reached a peak in 1995 and led to a drastic decline in the international competitiveness of Japanese industries. This precipitated a decline in Japanese exports and a slowdown in economic growth. The slowdown began as a Lost Decade and has now stretched into more than two decades, marked by a much lower rate of capital formation, much slower growth in labor input, and the disappearance of productivity growth.

Price level indices for Japan and the U.S. have real counterparts in the productivity gaps between the two countries. In 1955, almost immediately after Japan recovered sovereignty in 1952, the productivity gap between Japan and U.S. was more than fifty percent. This gap closed gradually for more than three decades and Japan nearly achieved parity with the U.S. in 1991. Over the following two decades productivity growth in Japan languished, while U.S. productivity growth slightly accelerated. The Japan-US productivity gap reversed course and has now reached levels that prevailed during the early 1980s.

A major contribution of this paper is to trace the Japan-US productivity gap to its sources at the level of individual industries. Productivity gaps for Japanese and U.S. manufacturing industries, especially those involved in materials processing rather than assembly, are relatively small. The Japanese Motor Vehicles industry has had a higher level of productivity than its U.S. counterpart since the 1970s, but the productivity gap has almost closed after the drastic re-organization of the U.S. industry in the aftermath of the U.S. financial and economic crisis of 2007–2009.

Two industries stand out as opportunities for improvements in productivity. Medical Care in Japan has had a stable level of productivity since the mid-1970s, while the Medical Care industry in the United States has had consistently declining productivity. No doubt substantial improvements are possible in the measurement of outputs in the Japanese and U.S. Medical Care industries. However, our conclusion about declining U.S. productivity is unlikely to be affected. Resumption in productivity growth in Medical Care in the U.S. appears to be feasible and would help to relieve much of the budgetary pressure from rapidly growing cost of health care benefits at every level of the U.S. government.

The Japanese Agriculture, Forestry, and Fishery industry has had very little productivity growth since the mid-1970s, while its U.S. counterpart has achieved consistent and relatively high rates of productivity growth. This industry has been targeted by the Abe Administration as a potential opportunity for rapid productivity growth in Japan. This will require major institutional reform, beginning with the Japanese system of agricultural co-operatives. These co-operatives have added enormously to the costs of agricultural production and distribution in Japan and have undermined growth in Japanese standards of living. A reformed agricultural industry could participate in international trade under the Trans-Pacific Partnership agreement now under negotiation between Japan, the U.S., and ten other countries of the Asia-Pacific region.

The final opportunity for Japan is the six industries that are largely insulated from international competition – Real Estate, Electricity and Gas, Construction, Other Services, Finance and Insurance, and Wholesale and Retail Trade. These industries are largely insulated from domestic competition through government regulation of pricing and entry. The Abe Administration has already directed attention to the Electric and Gas utilities. Large opportunities remain to improve productivity by removing the barriers to entry in the remaining five industries and eliminating regulations the limit price competition.

We conclude that a half century of Trans-Pacific competition has produced enormous benefits for Japan and the U.S. However, the two Lost Decades in Japan and the financial and economic crisis that began in the United States in 2007–2009 have created important new opportunities. The successful creation of a Trans-Pacific Partnership through co-operation in international trade and investment will be an important step creating new benefits to both countries through enhanced competition. This can be combined with the domestic reforms we have outlined, providing a growth strategy for Japan that will end the Lost Decades that began almost a quarter of a century ago.

A Appendix

A.1 Elementary Level Price Level Indices

We begin with definitions of value, price, and volume for output Y and capital (K), labor (L), energy (E), materials (M), and services (S) inputs at the elementary level. The nominal value $V_{\theta jtc}$ of industry j in country c (Japan and the U.S.) is defined as follows:

$$(1) \quad V_{\theta ijtc} = P_{\theta ijtc} X_{\theta ijtc},$$

where $P_{\theta ijtc}$ is the constant-quality price index and $X_{\theta ijtc}$ is the volume evaluated in each national currency unit. The suffix i represents a subscript for the elementary components in each category θ . For example, the subscript i stands for the elementary level labor input, cross-classified by gender, education, and age. Although the components are different for each θ , we use the same subscript for simplicity.¹⁵ The elementary components i are identical in Japan and the U.S. for our comparisons of the two economies.

For level comparisons we set the unit price $P_{\theta ijTc}$ in the base year T as the unit price in each national currency unit. For example, if the U.S. is the base economy and a “dollar’s worth” is the volume unit, the price in the U.S. is one dollar and the price in Japan is the price of the same volume in yen, say, 150 yen. This volume provides the physical unit for each component of i for both economies.

The time series of $P_{\theta ijtc}$ in Equation (1) is set to $P_{\theta ijTc}$ in the base year T. We define the purchasing power parity in the base year as the ratio of $P_{\theta ijTc}$ between Japan and the U.S.,

$$(2) \quad PPP_{\theta ijT} = P_{\theta ijTJ} / P_{\theta ijTU},$$

as the purchasing power parity (PPP) at the elementary level. The PPP can be interpreted as the relative cost of purchasing a dollar’s worth in each economy.

We define the Japan-US price level index (PLI) as the ratio of the PPP to the market exchange rate of the yen to the dollar. In the base year T,

$$(3) \quad PLI_{\theta ijT} = PPP_{\theta ijT} / e_T,$$

where e_T is the exchange rate in year T . If the exchange rate is 100 yen per dollar and the PPP is 150 yen per dollar, the price level index between Japan and the U.S. is 1.5. While the PPP is independent of the exchange rate, the price level index depends on it. In our example, the price in Japan is higher than the price in the U.S.

¹⁵ As described in Section 2, the number of elementary components defined for Japan and the U.S., is 33 types of assets for capital inputs (K), 1680 types of labor for labor inputs (L), and 173 products for output (Y), and 174 products for intermediate inputs of energy (E), materials (M), and services (S).

The volume measure $X_{\theta jtc}$ defined as $V_{\theta jtc}/P_{\theta jtc}$, provides comparable measures of the quantities purchased in Japan and the U.S. Thus the Japan-US volume level index (VLI) can be defined as:

$$(4) \quad VLI_{\theta jt} = X_{\theta jtJ} / X_{\theta jtU}.$$

The volume level indices are independent of the exchange rate.

A.2 Industry Level Aggregation

To estimate comparable measures between the two economies at the industry level, we define the industry-level PPP in each category θ as of the base year T as a translog index of the elementary-level PPPs:

$$(5) \quad \ln PPP_{\theta jT} = \sum_i w_{\theta ijT} \ln PPP_{\theta ijT},$$

where the weights $w_{\theta ijT}$ are the two-country average shares of the elementary components in the current value for each category.

We define the value $V_{\theta jtc}$ in industry j as the sum of the values of elementary components in each category and decompose the industry-level price and volume in two ways:

$$(6) \quad V_{\theta jtc} = \sum_i P_{\theta ijtc} X_{\theta ijtc} = P_{\theta jtc} X_{\theta jtc} = P^*_{\theta jtc} X^*_{\theta jtc}$$

where $X^*_{\theta jtc}$ is a simple sum of the volumes of elementary components ($\sum_i X_{\theta ijtc}$) and $X_{\theta jtc}$ is defined as the industry-level translog index of these volumes:

$$(7) \quad \Delta \ln X_{\theta jtc} = \sum_i v_{\theta ijtc} \Delta \ln X_{\theta ijtc},$$

where the weights $v_{\theta ijtc}$ are the two-period average shares of the elementary components in the current value in each economy. The two volume measures as of the base year in Japan are rescaled using the industry-level PPPs in Equation (5),

$$(8) \quad X_{\theta jTJ} = X^*_{\theta jTJ} = V_{\theta jTJ} / PPP_{\theta jT},$$

to be comparable between Japan and the U.S. The corresponding prices $P_{\theta jtJ}$ and $P^*_{\theta jtJ}$ in Equation (6) are defined as the implicit price indices by $V_{\theta jtJ} / X_{\theta jtJ}$ and $V_{\theta jtJ} / X^*_{\theta jtJ}$, respectively ($P_{\theta jTJ} = P^*_{\theta jTJ} = PPP_{\theta jT}$ in the base year T).

The translog volume measure $X_{\theta jtc}$ captures the changes in the components with different marginal products in each category. For example, the substitution towards assets with relatively

high service prices and high marginal products, for example, information technology equipment, is reflected as the growth of translog volume measure of capital, not in the simple sum volume measure $X^*_{\theta jtc}$. We define the quality indices of the volume and price in each category θ as:

$$(9) \quad Q_{\theta jtc} = X_{\theta jtc} / X^*_{\theta jtc} = P^*_{\theta jtc} / P_{\theta jtc}.$$

The time-series PPPs and PLIs for each category are measured by industry, using the implicit translog price index,

$$(10) \quad PPP_{\theta jt} = P_{\theta jtJ} / P_{\theta jtU} \text{ and } PLI_{\theta jt} = PPP_{\theta jt} / e_t.$$

The two volume level indices and the quality level indices (QLI) are defined as,

$$(11) \quad VLI_{\theta jt} = X_{\theta jtJ} / X_{\theta jtU}, \quad VLI^*_{\theta jt} = X^*_{\theta jtJ} / X^*_{\theta jtU}, \text{ and } QLI_{\theta jt} = Q_{\theta jtJ} / Q_{\theta jtU},$$

where $VLI_{\theta jt} = VLI^*_{\theta jt} QLI_{\theta jt}$.

For example, the volume level index of capital input can be decomposed to the volume level index of capital stock, $VLI^*_{\theta jt}$, and the quality level index of capital, $QLI_{\theta jt}$. The relative measure of values at the U.S. prices between Japan and the U.S., using the exchange rates, are decomposed to the price level index $PLI_{\theta jt}$, and the volume level index $VLI_{\theta jt}$.

A.3 Productivity Level Indices

Under the assumptions of constant returns to scale and competitive markets in both economies, the productivity gap between Japan and the U.S. is defined as a translog index:

$$(12) \quad \ln TLI_{jt} = (\ln VLI_{yjt} - \sum_{\theta} w_{\theta jt} \ln VLI_{\theta jt}) = (\sum_{\theta} w_{\theta jt} \ln PLI_{\theta jt} - \ln PLI_{yjt}),$$

where θ includes the intermediate inputs and factor services. The weights $w_{\theta jt}$ are the average, two-country shares of these inputs in the values of output, which are equal to the values of all inputs. The measures of the industry-level productivity gaps from the price and volume data are identical by definition. We define the aggregate TFP gap between Japan and the U.S. as the Domar-weighted average of the industry-level productivity gaps:

$$(13) \quad \ln TLI_t = \sum_j d_{jt} \ln TLI_{jt},$$

where d_{jt} weights are the average, two-country shares of the Domar weights.

The Domar weights multiply industry productivity growth by the share of industry value added in GDP and divide by the share of industry value added in industry output. These weights

capture the relative importance of the industry in GDP and the relative importance of value added in the industry's output. Equation (13) provides the framework for quantifying the industry origins of the productivity gap between Japan and the U.S.

Finally, the productivity gaps involve prices and quantities of capital inputs. The price of capital input P_{Kijc} from asset i in industry j in country c is defined as :

$$(14) \quad P_{Kijc} = \varphi_{ijc} P_{Aijc},$$

where P_{Aijc} represents the unit price for acquisition of a dollar's worth of assets and the coefficient φ_{ijc} is the annualization factor that transforms the acquisition price into the price of capital services. The annualization factors are constant over time periods.

The elementary level PPP for capital input as of the base year T is defined as:

$$(15) \quad PPP_{KijT} = (\varphi_{ijJ} / \varphi_{ijU}) PPP_{AijT}.$$

The key to measuring the PPP for capital input is the relative value of the annualization factor $\varphi_{ijJ} / \varphi_{ijU}$ and the PPP for the acquisition of assets PPP_{AijT} . The acquisition price is measured as the purchaser's price PPP for composite goods sold to industry, as described in Section 2.2. The elementary level PPPs for capital input are aggregated to the industry-level by the translog index in Equation (5).

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