Research Institute of Economy, Trade and Industry (RIETI)



RIETI BBL Webinar Handout

Economic Security Policy as Growth Strategy and Recent Developments in Trade Rule September 6, 2021 Commentator: KAWASE Tsuyoshi

https://www.rieti.go.jp/jp/index.html





Comments on "Economic Security Policy as Growth Strategy and Recent Developments in Trade Rules"

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I. Trade Remedies in World Trading System

Trade remedies tend to increase in the time of economic crisis

- Covid-19 Pandemic (2020)
- Global Financial Crisis (2008)
- Asia Financial Crisis (1997)

 Trade remedies serve not only as a policy tool to tackle unfair trade practices, but also as an *interface*

"[T]he system of anti-dumping rules may be performing a useful function in world trade, not only as a response to so-called unfairness, but rather as an 'interface' or buffer mechanism to ameliorate difficulties…, which are caused by interdependence among different economic systems"

(John H. Jackson, *The World Trading System* (1989))

II. Japan's Efforts: Domestic

- Exceptionally limited use of trade remedies
 - Traumatized experiences of being "target"
 - "Protectionism" stigma attached to trade remedies
 - Competitiveness of Japanese manufacturing industries

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Rec	Recent AD/CVD Measures by Japan (Since 1995)								
	Case No.	Product	Country	Date of Duties	Duty Rates				
	-	Cotton yarn	Pakistan	1995.8 - 2000.7	0.0-9.9%				
	A001	Certain polyester staple fiber	Korea Chinese Taipei	2002.7 - 2012.6	6.0-13.5%				
	C001 *CVD	DRAMs (dynamic random access memories)	Korea	2006.1-2009.4	27.2%(2006.1-2008.8) 9.1%(2008.9-2009.4)				
			Australia	2008.9 - 2013.8					
A003	Electrolytic manganese dioxide	Spain South Africa	2008.9 - 2019.3	14.0-46.5%					
			China	2008.9 - 2024.2					
	A004	Toluenediisocyanate	China	2015.4 – 2020.4	69.4%				
	A005	Potassium hydroxide	Korea China	2016.8 - 2021.8	49.5%, 73.7%				
	A006	Polyethylene terephthalate with a high degree of polymerization	China	2017.12 - 2022.12	39.8-53.0%				
	A007	Carbon steel butt welding fittings	Korea China	2018.3 – 2023.3	41.8-69.2%				
	A008	Tris (chloropropyl) phosphate	China	2020.9-2025.9	37.2%				
	A009	Dipotassium carbonate	Korea	2021.6-2026.6	30.8%				

*A002:Uncoated certain cut sheet paper originating in Indonesia (2012) - Investigation terminated with no dumping

- Change of mentality in early 2000
 - Rise of emerging economies including China
 - Turning point: Provisional safeguard measures on agricultural products (2001)
 - Cases increase constantly: from "victim" to active user
- Successive improvement of the procedure: assuring domestic industries of better access to trade remedy system
 - Relaxing requirements for petition to initiate ADD/CVD investigation
 - Reduction of data/documents necessary for petition

- Hypothetical case of ADD/CVD collective application (2020)
 - Hint of *dos and don'ts* for prospective petitioners to avoid antimonopoly law infringement in application
 - Substitute for *Noerr-Pennington* doctrine in U.S. Supreme Court
- Outreach for domestic producers by METI
 - Seminar for business
 - Consultation desk at METI
 - Providing relevant data and information via METI Web site

- Proposal by Subcommittee on Trade Remedies, Industrial Structure Council for active use of CVD (2021)
 - Establishment of international cooperation between investigation authorities for information sharing
 - Intensifying outreach to domestic industry
 - More technical assistances at preliminary stage of petition

新たな貿易問題に対応するための 相殺関税措置の活用に向けた課題と対応の方向性 (産業構造審議会 通商・貿易分科会 特殊貿易措置小委員会提言)

2021年8月30日

III. Japan's Efforts: International

- Trilateral Trade Minister Meeting (since Dec. 2017)
 - Discussing reinforcement of WTO SCM Agreement
 - Jan. 2020 Statement: list of prohibited subsidies, specifying "outof-country" benchmark situations, redefinition of "public body" etc.
- Need for proposal on trilateral cooperation in trade remedy investigation
 - Appellate Body has been and will be defunct: CVD is more effective than WTO DS to combat unfair industrial subsidies

IV. Conclusion

- Active use of trade remedies are necessary for level playing field
- Trade remedies must be WTO consistent, avoiding protectionism

