Getting Back a Level Playing Field under State Capitalism: Evidence from Quake Donations by Privately-controlled Companies in China

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A MARKET ECONOMY WITH CHINESE CHARACTERISTICS

Significant state ownership

- Chong-en Bai, Daokui LI, Zhigang TAO, and Yijing WANG, A Multi-Task Theory of the State Enterprise Reform, Journal of Comparative Economics, 28 (2000), 716-738.
- Chongen Bai, Jiangyong Lu, and Zhigang Tao, The Multitask Theory of State Enterprise Reform: Empirical Evidence from China, American Economic Review, Papers and Proceedings, volume 96, No. 2, May 2006, 353-357.
- Chongen Bai, Jiangyong Lu, and Zhigang Tao, How does privatization work in China? Journal of Comparative Economics, 37, 2009, 453--470.
- Strong role of the state vis-a-vis the market in the economy
 - Julan Du, Yi Lu, and Zhigang Tao, The Role of the State in Resolving Business Disputes in China, Journal of Comparative Economics, Volume 42, 2014, 940-953.

A MULTI-TASK THEORY OF THE STATE ENTERPRISE REFORM

Enterprise Reform

- Enterprise reform is gradual.
 - Some autonomy for SOEs
 - Entry of non-state owned enterprises (NSOEs)
 - Privatization of SOEs
- Coexistence of state and non-state enterprises.
- SOEs perform poorly compared to NSOEs.

Business Format Franchising

Chong-en Bai and Zhigang Tao, Contract Mixing in Franchising as a Mechanism for Public Good Provision, *Journal of Economics* & *Management Strategy*, 2000, 85-113.

- Why does China keep state-owned enterprises despite the fact that they are less efficient and profitable than private enterprises?
- The theory starts with the observation that during transition, a social safety net has to be established in order to achieve social stability. Otherwise, social instability caused by mass unemployment would create an undesirable general environment for business and thereby lower the overall efficiency in the economy.

 At the start of reform, independent agencies specializing in providing a social safety net are missing, since before transition, SOEs functioned as the main social welfare providers. It is also very difficult to quickly establish an institution independent of the SOEs to provide the safety net even if the funding is available. Therefore, during reform, the reformist government chooses to slow down the SOE reform and to keep a certain number of SOEs in order to maintain social stability. The remaining SOEs continue to be charged with multiple tasks: the task of production and that of social welfare provision.

- Private enterprise allocates no effort to stability maintenance and all of his effort to production because his stability maintenance effort has only a small effect on profit
- The manager of an SOE, with a fixed salary, is less motivated. But he is indifferent to its allocation between production and stability maintenance.

 The fundamental reason for the above results is that stability is a public good, which implies that the effect of a manager's stability maintenance effort on the profit of his firm is generally smaller than that of his production effort. So long as the manager's payoff depends on the profit of his firm, he will not fully take into account the externality of his stability maintenance effort and will provide too little of it. The government can mitigate the problem of underprovision of stability maintenance effort only by keeping some SOEs where the managers are paid fixed wages and are monitored.

- Our theory of SOE reform is based on a second-best argument. The conclusion that a certain proportion of SOEs should continue to exist during reform is driven by the condition that the government cannot find other means to provide a social safety net to unemployed workers.
- Legacy of socialist ideology
- Political consideration

Main results

- State-owned enterprises are less profitable than private enterprises.
 - private firms free-ride on SOEs for stability
 - SOEs have lower profit incentives and therefore have a lower effort level
- When government provision of stability is sufficiently small, it is optimal to keep stateowned enterprises.
- When state-owned enterprises are sufficiently inefficient, it is better to have some private enterprises.

Institutional environment for China's private enterprises

- Dominance of state ownership and gradual reform process (Cao, Qian and Weingast, 1999; Bai, Li, Tao and Wang, 2000; Bai, Lu and Tao, 2006a).
- Lingering ideological biases against private sector development
 - Amendment of the Constitution in 1988: "The state permits the private sector to exist and develop within the limits prescribed by law. The private sector is a complement to the socialist public economy."
 - Amendment of the Constitution in 1999: "The private sector is an important part to the Socialist market economy"
 - Amendment of the Constitution in 2004: formal protection of private property

Chinese-Style State Capitalism

- Massive state control of the national economy under an authoritative regime;
- State ownership and state sector play a leading role;
- State-owned enterprises and state-controlled companies:
- Biological sons of the State;
- Backbones of the state capitalism model;

Chinese-Style State Capitalism

- Non-state-owned enterprises and non-state-controlled companies:
- Adopted sons of the State;
- Need to behave well (follow the will of the government) to please the State for survival and growth.

HOW TO GET BACK A LEVEL PLAYING FIELD UNDER STATE CAPITALISM

Wenchuan Earthquake

- The great Sichuan earthquake that occurred in Wenchuan, Sichuan province on May 12, 2008;
- Killing 69,195 people, with 18,392 missing;
- At least 5 million people were left without housing;
- Millions of livestock and a significant amount of agriculture were also destroyed.

Natural Disaster, State Capacity and State Building

- Ability to conduct rescue activities: an important indicator of state capacity;
- Strong, competent, and capable government institutions: able to mobilize people and resources for rescue efforts in a natural disaster;
- Rescue efforts: military troops and armed police were dispatched; rescue teams; emergency fiscal aid;

Natural Disaster, State Capacity and State Building

- Local government cross-subsidy;
- Media support;
- Massive donation efforts: individuals, corporations, various organizations;
- Most individual donations were organized and mobilized by Party organizations at different levels;
- Governments called on firms to donate.

Donation and State Capacity Building

- The Chinese government wants to enhance political legitimacy and state capacity;
- Calling on corporations and people to make donation can show the caring heart of the leadership and increase the legitimacy of the political regime;
- Donations can add to the resource mobilization capacity of the State;
- Complements to fiscal outlays for rescue and rebuilding efforts.

Donation and State Capacity Building

- State-controlled companies: the governments can instruct them to donate;
- Non-state-controlled companies: the governments encourage them to donate; Would like to comply with the will of the government;

Corporate Donations

- Drink Company, 广东加多宝集团,
- JDB Group, made a donation of 100
- million yuan;
- 要捐就捐一个亿,要喝就喝王老吉
- Donation: a big marketing success
- Image: Patriotic business with high CSR



Corporate Donations

2) 2) THENEXED

- Vanke: property tycoon
- On May 12, decides to donate 2.2 million yuan value of money and materials;
- "200万是个适当的数额。中国是个灾害频发的国家, 赈灾慈善活动是个常态,企业的捐赠活动应该可持 续,而不应成为负担。万科对集团内部慈善的募捐 活动中,有条提示:每次募捐,普通员工的捐款以 10元为限。其意就是不要慈善成为负担。"
- Public criticism: too little; too mean
- On May 20, decides to make a donation of 100 million yuan

Overview of Quake Donations

- Total number of A-share listed firms in May 2008: 1387
- Number of listed firms that donated: 827
- Number of firms that donated in the First week after the earthquake: 348
- Number of firms that donated in the Second week after the earthquake: 434

Overview of Quake Donations

- 157 state-owned firms, 87 donated.
- 59 donated in the first two weeks.
- Average donation size: 3,200,000 yuan.
- Average donation size of state-owned firms: 4,260,000 yuan.

Two Competing Views of Corporate Donations

- 1. Corporate charitable giving: part of Corporate Social Responsibility;
- Help establish the public perception that the corporation is a good corporate citizen fulfilling social responsibility;
- 2. Corporate strategic donation: much more directly tied to the purpose of seeking favorable treatments/rents from the government, etc. by making donations.

- Both the corporate social responsibility (CSR)/corporate image view and the strategic donation view:
- Predict that the donation of non-state-controlled companies should arouse more significant and positive stock market reaction;
- 1. CSR view
- State-controlled companies: perceived to have a stronger sense of social responsibility;
- making donation is nothing surprising;

- Non-state-controlled companies: donation displays an enhanced sense of social responsibility;
- More favorable response from the market;
- 2. Strategic donation view
- State-controlled companies: already enjoy government's preferential treatment;
- Donation won't bring additional rents;

- Non-state-controlled companies: donation may well bring additional rents such as government project contracts, procurement contracts, etc.
- Stronger market reaction for non-statecontrolled companies' donation activities to reflect this additional benefits and increments in firm value;

- Which view is more relevant?
- To further distinguish these two alternative views, we examine market reactions to donation of non-state-controlled listed companies located in regions with different quality of government;
- Variation in the degree of government corruption and government intervention.
- CSR/Corporate Image view: market reaction should not be sensitive to the variation in government quality;

- Strategic donation view: market reactions should be stronger in regions with more corrupt and interventionist government because of potentially larger rents obtained from these governments;
- Prediction: market reaction is more significant for non-state-controlled company donations in more corrupt and interventionist regions.

Market Reaction

- Using event study method;
- Employ the market model to calculate abnormal returns;
- Detect significant market reactions;

Regression: DID Analysis

$$y_{,\vec{a}} = \beta d_{,\vec{a}} + \gamma_{,} + \lambda_{\vec{a}} + \varepsilon$$

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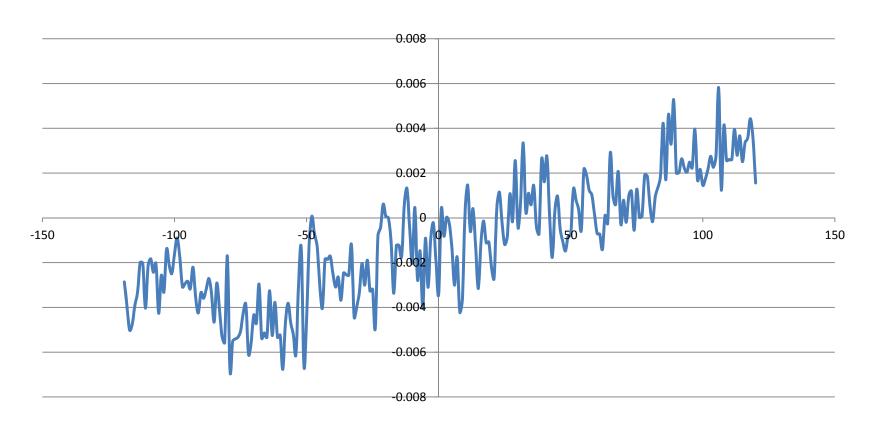
y_{fd}	Abnormal return of firm f at date d
(abnormal_return2)	
d_{it} (dp)	Dummy: 1, firm f after donation date; 0,others
γ_f (company_id)	Firm fixed effect
λ_d (date)	Time fixed effect

Whole Sample

Dependent variable	Abnormal return							
	DIF(-12	DIF(-120 120) DIF (-60 60)				DIF (-20 20)		
Estimation specification	1	2	1	2	1	2		
Donation effect	0.003375**	0.003381**	0.003387**	0.003405**	0.003401**	0.003193**		
	(0.001466)	(0.001468)	(0.001476)	(0.001482)	(0.001517)	(0.00155)		
Time fixed effect	yes	yes	yes	yes	yes	yes		
Firm fixed effect	yes	yes	yes	yes	yes	yes		
Firm time trend	no	yes	no	yes	no	yes		
Number of observations	360620	360620	166440	166440	55480	55480		
R-squared	0.0456	0.0456	0.0260	0.0260	0.0131	0.0133		

Figure 1

Abnormal return

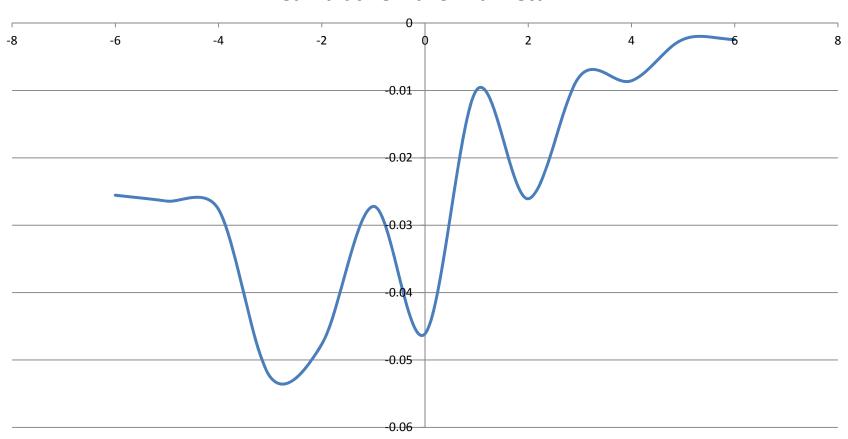


Robustness Check: Using Monthly CAR for the Whole Sample

Dependent variable	Monthly Cumulative Abnormal return							
	DIF(-1	20 120)	DIF (-60 60)		DIF (-20 20)			
Estimation specification	1	2	1	2	1	2		
Donation effect	0.0345***	0.0346***	0.0348***	0.0348***	0.0357***	0.0364***		
	(0.0082)	(0.0082)	(0.0082)	(0.0082)	(0.0083)	(0.0083)		
Time fixed effect	yes	yes	yes	yes	yes	yes		
Firm fixed effect	yes	yes	yes	yes	yes	yes		
Firm time trend	no	yes	no	yes	no	yes		
Number of observations	360620	360620	166440	166440	55480	55480		
R-squared	0.0074	0.0074	0.0094	0.0094	0.0139	0.0139		

Figure: Using Monthly CAR

Cumulative Abnormal Return



Donation Size Effect

Dependent variable	Abnormal return						
	DIF(-1	20 120)	DIF (-	60 60)	DIF (-	20 20)	
Estimation specification	1	2	1	2	1	2	
Donation effect	8.875*	8.856*	8.857*	8.964*	8.669*	8.727*	
	(4.646)	(4.644)	(4.641)	(4.714)	(4.573)	(4.571)	
Time fixed effect	yes	yes	yes	yes	yes	yes	
Firm fixed effect	yes	yes	yes	yes	yes	yes	
Firm time trend	no	yes	no	yes	no	yes	
Number of observations	316675	316675	146160	146160	48720	48720	
R-squared	0.045	0.045	0.024	0.024	0.012	0.012	

Sub-sample of Firms that Donated (comparing firms donated earlier and those later)

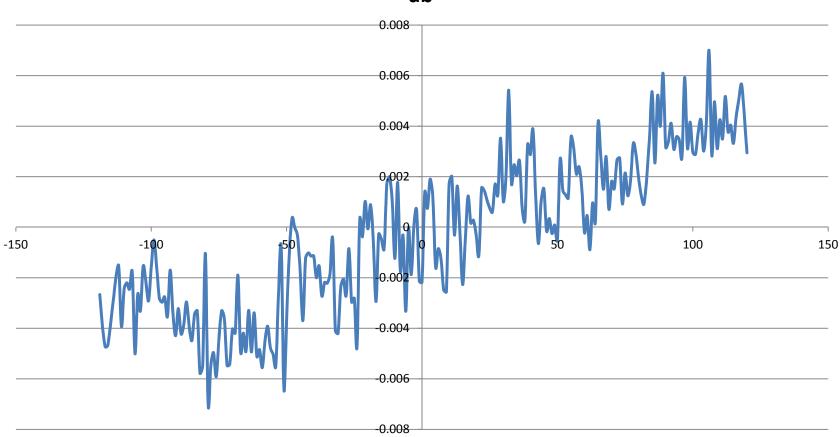
Dependent variable			Abnorr	mal return		
	DIF(-12	20 120)	DIF (-	60 60)	DIF (-20 20)
Estimation specification	1 1 2		1	2	1	2
Donation effect	0.0037248**	0.0037254**	0.003735**	0.003737**	0.003785**	0.003792**
	(0.0015223)	(0.0015224)	(0.001534)	(0.001534)	(0.00158)	(0.001582)
Time fixed effect	yes	yes	yes	yes	yes	yes
Firm fixed effect	yes	yes	yes	yes	yes	yes
Firm time trend	no	yes	no	yes	no	yes
Number of observations	215020	215020	99240	99240	33080	33080
R-squared	0.0595	0.0595	0.0459	0.0459	0.0377	0.0377

Dropping Firms in the Quake Provinces

Dependent variable	Abnormal return							
	DIF(-12	20 120)	DIF (-	60 60)	DIF (-	20 20)		
Estimation specification	1	2	1	2	1	2		
Donation effect	0.0034105**	0.0034148**	0.003397**	0.003417**	0.003620**	0.003397**		
	(0.0014953)	(0.0014979)	(0.001503)	(0.001509)	(0.001548)	(0.001585)		
Time fixed effect	yes	yes	yes	yes	yes	yes		
Firm fixed effect	yes	yes	yes	yes	yes	yes		
Firm time trend	no	yes	no	yes	no	yes		
Number of observations	326820	326820	150840	150840	50280	50280		
R-squared	0.0442	0.0442	0.0250	0.0250	0.0116	0.0116		

Figure Dropping Firms in the Quake Provinces

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Dropping Firms that Donated Two Weeks after the Quake

Dependent variable	Abnormal return						
	DIF(-12	20 120)	DIF (-	60 60)	DIF (-	20 20)	
Estimation specification	1	2	1	2	1	2	
Donation effect	0.003913**	0.003923**	0.003913**	0.003933**	0.003913**	0.003678**	
	(0.001689)	(0.001692)	(0.001689)	(0.001696)	(0.001689)	(0.001728)	
Time fixed effect	yes	yes	yes	yes	yes	yes	
Firm fixed effect	yes	yes	yes	yes	yes	yes	
Firm time trend	no	yes	no	yes	no	yes	
Number of observations	321360	321360	148320	148320	49440	49440	
R-squared	0.0458	0.0458	0.0262	0.0262	0.0120	0.0120	

What Firms Donated?

- Including prior firm stock market performance, ROA, engagement in consumer-oriented products, Sichuan firms, listing years, debt/assets ratio, operating income, etc.
- Key finding: prior-period abnormal returns are not a significant determinant of donation decision;

Table Probit Regressions

Dependent variable Estimation				Donated			
specification	1	2	3	4	5	6(meanabr60)	7(meanabr120)
Meanabr20	-0.7775	0.3164	1.2636	0.1274	0.9560	-1.4017	-9.1434
	(2.1177)	(2.4154)	(2.2654)	(2.5308)	(2.3943)	(6.2477)	(9.5833)
ROA	-0.0030	0.0602	0.0699	0.0878	0.0866	0.0917	0.0927
	(0.0235)	(0.1955)	(0.1931)	(0.2058)	(0.2057)	(0.2048)	(0.2045)
Consumer							
oriented	-0.0365	-0.0126	0.0050				
	(0.0982)	(0.1012)	(0.1044)				
Sichuan firms	0.0247	0.2279		0.2616**			
	(0.1175)	(0.1230)		(0.1299)			
Listing years	-0.21	80***	-0.1804**	-0.2787***	-0.2452***	-0.2465***	-0.2533***
		(0.0724)	(0.0788)	(0.0789)	(0.0860)	(0.0861)	(0.0864)
Debt assets ratio	-0.1	117*	-0.1382**	-0.0981	-0.1253	-0.1249	-0.1325*
		(0.0672)	(0.0692)	(0.0736)	(0.0765)	(0.0765)	(0.0770)
Operating income	0.254	12***	0.2788***	0.2995***	0.3314***	0.3304***	0.3319***
		(0.0277)	(0.0294)	(0.0317)	(0.0343)	(0.0342)	(0.0343)
State					-0.0562	-0.0575	-0.0573
					(0.1240)	(0.1240)	(0.1240)
Industry dummy	no	no	no	yes	yes	yes	yes
Province dummy	no	no	yes	no	yes	yes	yes
Number of							
observations	1362	1353	1346	1319	1312	1312	1312

Control Group Approach

- Find a control group with similar propensity to donate but actually not;
- Using propensity score matching method (Kernel matching approach);

Table 6

Probit regressi	on results
Dependent variable	Donated
ROA	0.0902
	(0.2048)
Listing years	(0.20.0)
	-0.2458***
	(0.0860)
Debt assets ratio	-0.1242
	(0.0764)
Operating income	0.3305***
	(0.0342)
State	-0.0571
	(0.1240)
Industry dummy	yes
Province dummy	yes
Number of observations	1312

Good matching

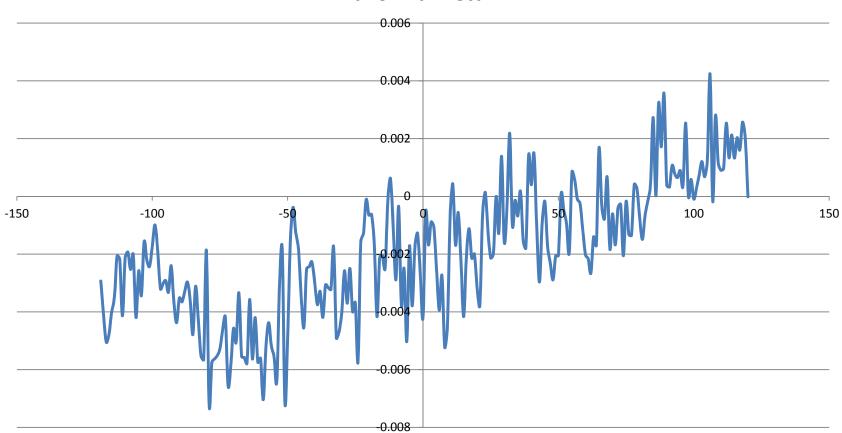
		Comparison before and after m	atching		
		Mean		Reduct	t-test
Variable	Sample	Treated Control	Bias(%)	Bias(%)	t p>t
ROA	Unmatched	0.0300 0.0102	9.8		1.89 0.059
	Matched	0.0300. 0.0280	1.0	89.7	0.25 0.805
Listing years	Unmatched	2.1232 2.2161	-18.6		-3.31 0.001
	Matched	2.1242 2.1255	-0.3	98.7	-0.05 0.963
Debt assets ratio	Unmatched	-0.7297 -0.6619	-12.5		-2.26 0.024
	Matched	-0.7298 -0.7355	1.0	91.6	0.22 0.824
Operating income	Unmatched	21.045 20.313	53.2		9.52 0.000
, -	Matched	21.04 20.916	9.0	83.1	1.94 0.053
State	Unmatched	0.1033 0.1280	-7.7		-1.39 0.165
	Matched	0.1037 0.0972	2.0	73.6	0.42 0.673
Industry dummy	Unmatched			•••	
	Matched				
Province dummy	Unmatched				
	Matched				

Matched Sample Regressions

Dependent variable	Abnormal return						
	DIF(-12	20 120)	DIF (-	60 60)	DIF (-	20 20)	
Estimation specification	1	2	1	2	1	2	
Donation effect	0.003218**	0.003225**	0.003231**	0.003247**	0.003312**	0.003101*	
	(0.00153)	(0.001532)	(0.001542)	(0.001548)	(0.001587)	(0.001623)	
Time fixed effect	yes	yes	yes	yes	yes	yes	
Firm fixed effect	yes	yes	yes	yes	yes	yes	
Firm time trend	no	yes	no	yes	no	yes	
Number of observations	340340	340340	157080	157080	52360	52360	
R-squared	0.0472	0.0472	0.0261	0.0261	0.0132	0.0132	

Matched Sample

Abnormal Return



State-controlled Companies vs. Non-State-Controlled Companies

• Examine whether market reaction patterns differ significantly between the state-controlled companies and non-state-controlled companies;

State-controlled Firms

Dependent variable			Abnorm	al return		
	DIF(-12	20 120)	DIF (-	60 60)	DIF (-	20 20)
Estimation specification	1	2	1	2	1	2
Donation effect	0.007291	0.007289	0.007647	0.007663	0.007258	0.007343
	(0.005082)	(0.00509)	(0.005136)	(0.005159)	(0.005182)	(0.005242)
Time fixed effect	yes	yes	yes	yes	yes	yes
Firm fixed effect	yes	yes	yes	yes	yes	yes
Firm time trend	no	yes	no	yes	no	yes
Number of observations	40820	40820	18840	18840	6280	6280
R-squared	0.098	0.098	0.077	0.077	0.048	0.048

Non-State-Controlled Firms

Dependent variable			Abnorm	al return		
	DIF(-12	20 120)	DIF (-	60 60)	DIF (-	20 20)
Estimation specification	1	2	1	2	1	2
Donation effect	0.002968*	0.002976*	0.002936*	0.002955*	0.002975*	0.00273*
	(0.001525)	(0.001527)	(0.001535)	(0.001541)	(0.00158)	(0.001617)
Time fixed effect	yes	yes	yes	yes	yes	yes
Firm fixed effect	yes	yes	yes	yes	yes	yes
Firm time trend	no	yes	no	yes	no	yes
Number of observations	319800	319800	147600	147600	49200	49200
R-squared	0.05	0.043	0.024	0.024	0.012	0.012

State-Controlled Firms (Dropping Sichuan and Chongqing Firms)

state owned firms								
Dependent variable	Abnormal return							
	dif (-12	20 120)	dif (-6	50 60)	dif (-2	20 20)		
Donation effect	0.005752	0.005745	0.005752	0.005767	0.005308	0.005392		
	(0.005313)	(0.005322)	(0.005313)	(0.005338)	(0.005366)	(0.005429)		
time fixed effect	yes	yes	yes	yes	yes	yes		
firm fixed effect	yes	yes	yes	yes	yes	yes		
firm time trend	no	yes	no	yes	no	yes		
Number of observations	37960	37960	17520	17520	5840	5840		
R-squared	0.098	0.098	0.079	0.079	0.045	0.045		

Non-state-controlled Firms (Dropping Sichuan and Chongqing)

other firms								
Dependent variable	Abnormal return							
	dif (-12	20 120)	dif (-6	50 60)	dif(-2	20 20)		
Donation effect	0.003204**	0.00321**	0.003188**	0.003209**	0.003478**	0.003215*		
	(0.001549)	(0.001551)	(0.001558)	(0.001564)	(0.001607)	(0.001649)		
time fixed effect	yes	yes	yes	yes	yes	yes		
firm fixed effect	yes	yes	yes	yes	yes	yes		
firm time trend	no	yes	no	yes	no	yes		
Number of observations	288860	288860	133320	133320	44440	44440		
R-squared	0.041	0.041	0.023	0.023	0.011	0.011		

Regional Institutions and Market Reaction

• Examine whether stock market reactions are stronger in regions with more corrupt and interventionist governments.

Non-State-Controlled Firms in High Corruption Regions

Dependent variable	Abnormal return						
	DIF(-120 120)		DIF (-60 60)		DIF (-20 20)		
Estimation specification	1	2	1	2	1	2	
Donation effect	0.004992**	0.005004**	0.004931**	0.004952**	0.004967**	0.004993**	
	(0.00228)	(0.002284)	(0.002298)	(0.002306)	(0.002343)	(0.00237)	
Time fixed effect	yes	yes	yes	yes	yes	yes	
Firm fixed effect	yes	yes	yes	yes	yes	yes	
Firm time trend	no	yes	no	yes	no	yes	
Number of observations	162760	162760	75120	75120	25040	25040	
R-squared	0.054	0.054	0.049	0.049	0.027	0.027	

Non-State-Controlled Firms in Low Corruption Regions

Dependent variable	Abnormal return						
	DIF(-120 120)		DIF (-60 60)		DIF (-20 20)		
Estimation specification	1	2	1	2	1	2	
Donation effect	0.000592	0.000594	0.000587	0.000603	0.000573	0.000041	
	(0.001993)	(0.001996)	(0.002004)	(0.002011)	(0.002082)	(0.002165)	
Time fixed effect	yes	yes	yes	yes	yes	yes	
Firm fixed effect	yes	yes	yes	yes	yes	yes	
Firm time trend	no	yes	no	yes	no	yes	
Number of observations	157040	157040	72480	72480	24160	24160	
R-squared	0.039	0.039	0.018	0.018	0.009	0.009	

Non-State-Controlled Firms in High Government Intervention Regions

Dependent variable Estimation specification	Abnormal return						
	DIF (-120 120)		DIF(-60 60)		DIF(-20 20)		
	1	2	1	2	1	2	
Donation effect	0.006955**	0.006964**	0.006868**	0.006889**	0.006672**	0.00678**	
	(0.00325)	(0.00326)	(0.00327)	(0.00329)	(0.00335)	(0.00339)	
Time fixed effect	yes	yes	yes	yes	yes	yes	
Firm fixed effect	yes	yes	yes	yes	yes	yes	
Firm time trend	no	yes	no	yes	no	yes	
Number of observations	57460	57460	26520	26520	8840	8840	
R-squared	0.05	0.05	0.033	0.033	0.049	0.049	

Non-State-Controlled Firms in Low Government Intervention Regions

Dependent variable	Abnormal return						
	DIF(-120 120)		DIF (-60 60)		DIF(-20 20)		
Estimation specification	1	2	1	2	1	2	
Donation effect	0.002211	0.002218	0.002188	0.002207	0.00223	0.00191	
	(0.00171)	(0.00172)	(0.00173)	(0.00173)	(0.00178)	(0.00183)	
Time fixed effect	yes	yes	yes	yes	yes	yes	
Firm fixed effect	yes	yes	yes	yes	yes	yes	
Firm time trend	no	yes	no	yes	no	yes	
Number of observations	262340	262340	121080	121080	40360	40360	
R-squared	0.043	0.043	0.023	0.023	0.01	0.01	

Short Summary

- Positive market reaction to corporate donation in Wenchuan earthquake;
- Non-state-controlled firms account for the significant market reaction;
- More striking positive market reactions for nonstate-controlled firms located in regions with more corrupt and interventionist governments;
- Strategic donation motive under Chinese-style state capitalism model.