Does social security reform reduce gains from higher retirement age?

The shadow of longevity - does social security reform reduce gains from increasing the retirement age?

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Motivation

Major issues in pension economics:
- increasing old-age dependency ratio
- majority of pension systems fail to assure actuarial fairness
- in most countries people tend to retire as early as legally allowed

Typical reform proposals
- switch to DC systems and strengthen the link between contributions and benefits
- raise the social security contributions
- cut government expenditure or ...
- **increasing minimum eligibility retirement age (MERA)**
Literature review

Two streams of literature:

1. Answering the question about optimal retirement age (Gruber and Wise (2007), Galasso (2008), Heijdra and Romp (2009))

2. Comparing different pensions system reforms: increasing retirement age vs. cut in benefits/privatization of the system/... (Auerbach et al. (1989), Hviding and Marette (1998), Fehr (2000), Boersch-Supan and Ludwig (2010), Vogel et al. (2012))

Fehr (2000)

Macroeconomic effects of retirement age increase may depend on the existing relation between contributions and benefits

Remaining gaps in the literature

- how the macroeconomic effects differ between various pension systems?
- what happens to the welfare of each affected generation and why?
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Motivation and insights from literature

Goals and expectations

**Goal**

Analyse macroeconomic and welfare implications of retirement age increase under DB (defined benefit), NDC (notionally defined contribution), and FDC (partially funded defined contribution) systems

**Expectations**

- under DB: leisure ↓, taxes ↓, welfare?
- under NDC: leisure ↓, pensions ↑, welfare?
- under FDC: leisure ↓, pensions ↑, welfare?

Why a full model? → labor supply adjustments & general equilibrium effects...
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model setup

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model structure - consumer i

- is "born" at age $J = 20$ and lives up to $J = 100$
- optimizes lifetime utility derived from leisure and consumption:

$$U_0 = \sum_{j=1}^{J} \delta^{j-1} \pi_{j,t-1+j} u_j(c_{j,t-1+j}, l_{j,t-1+j})$$

(1)

+ accidental bequests are spreaded equally to all cohorts

$$u(c, l) = \phi \log(c) + (1 - \phi) \log(1 - l),$$

(2)
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Model setup

Model structure - consumer II

- is paid a market clearing wage for labour
- receives market clearing interest on private savings
- is free to choose how much to work, but only until retirement age $\bar{J}$
  (forced to retire)
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Model setup

Model structure - consumer III
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Model setup

Model structure - consumer IV

- is paid a market clearing wage for labour
- receives market clearing interest on private savings
- is free to choose how much to work, but only until retirement age $\bar{J}$ (forced to retire)

The budget constraint of agent $j$ in period $t$ is given by:

$$(1 + \tau_{c,t})c_{j,t} + s_{j,t} + \gamma_t = (1 - \tau_{l,t})(1 - \tau_{j,t})w_{j,t}l_{j,t} \leftarrow \text{ labor income} \quad (3)$$
$$+ (1 + r_t(1 - \tau_{k,t}))s_{j,t-1} \leftarrow \text{ capital income}$$
$$+ (1 - \tau_{l,t})p_{j,t} + b_{j,t} \leftarrow \text{ pensions and bequests}$$
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Model setup

Model structure - producer

\[
\max_{(Y_t, K_t, L_t)} Y_t - w_t L_t - (r_t^k + d) K_t \\
\text{s.t. } Y_t = K_t^\alpha (z_t L_t)^{1-\alpha}
\]

Standard firm optimization implies:

- \( w_t = (1 - \alpha) K_t^\alpha (z_t L_t)^{-\alpha} \)
- \( r_t^k = \alpha K_t^{\alpha - 1} (z_t L_t)^{1-\alpha} - d \)
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Model setup

Model structure - government

- collects social security contributions and pays out pensions of DB and NDC system

\[
\text{subsidy}_t = \tau^l_t \cdot w_t L_t - \sum_{j=\bar{J}}^J p_{j,t} \pi_{j,t} N_{t-j} \tag{5}
\]

- collects taxes on earnings, interest and consumption
- spends GDP fixed amount of money on unproductive (but necessary) activities
- services debt

\[
T_t = \tau_{l,t} \left((1 - \tau^l_t)w_t L_t + \sum_{j=\bar{J}_t}^J p_{j,t} \pi_{j,t} N_{t-j}\right) + \left(\tau_{c,t} c_t + \tau_{k,t} r_s j, t-1\right) \sum_{j=1}^J \pi_{j,t} N_{t-j}. \tag{6}
\]

\[
G_t + \text{subsidy}_t + r_tD_{t-1} = T_t + (D_t - D_{t-1}) + \gamma_t \sum_{j=1}^J \pi_{j,t} N_{t-j}. \tag{7}
\]

- and wants to maintain long run debt/GDP ratio fixed
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Model setup

Pension systems

- Defined Benefit → constructed by imposing a mandatory exogenous contribution rate $\tau$ and an exogenous replacement rate $\rho$

$$p_{j,t}^{DB} = \begin{cases} \rho_t w_{j-1,t-1}, & \text{for } j = \bar{J}_t \\ \kappa_t^{DB} \cdot p_{j-1,t-1}^{DB}, & \text{for } j > \bar{J}_t \end{cases} \tag{8}$$

- Defined Contribution → constructed by imposing a mandatory exogenous contribution rate $\tau$ and actuarially fair individual accounts
  - Notional

$$p_{j,t}^{NDC} = \begin{cases} \sum_{i=1}^{\bar{J}_t-1} \left[ \prod_{s=1}^{i} (1 + r_{t-i+s-1}) \right] \frac{\tau_{J_{t-i},t-i}^{NDC} w_{J_{t-i},t-i}^{\bar{J}_t-i,t-i}}{\prod_{s=\bar{J}_t}^{J_{t-i}} \pi_{s,t}}, & \text{for } j = \bar{J}_t \\ \kappa_t^{DB} \cdot p_{j-1,t-1}^{NDC}, & \text{for } j > \bar{J}_t \end{cases} \tag{9}$$

- Funded

$$p_{j,t}^{FDC} = \begin{cases} \sum_{i=1}^{\bar{J}_t-1} \left[ \prod_{s=1}^{i} (1 + r_{t-i+s-1}) \right] \frac{\tau_{J_{t-i},t-i}^{FDC} w_{J_{t-i},t-i}^{\bar{J}_t-i,t-i}}{\prod_{s=\bar{J}_t}^{J_{t-i}} \pi_{s,t}}, & \text{for } j = \bar{J}_t \\ (1 + r_t) p_{j-1,t-1}^{FDC}, & \text{for } j > \bar{J}_t \end{cases} \tag{10}$$
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Model setup

What we do

What happens within each experiment?

1. Run the no policy change scenario ⇒ baseline
2. Run the policy change scenario ⇒ reform
3. For each cohort compare utility, compensate the losers from the winners
4. If net effect positive ⇒ reform efficient

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Baseline and reform scenarios

1. Motivation and insights from literature

2. Model setup

3. Baseline and reform scenarios

4. Calibration

5. Results
   - Welfare
   - Macroeconomic effects
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Baseline and reform scenarios

Reform of the systems

Three experiments:

1. DB with flat retirement age → DB with increasing retirement age
2. NDC with flat retirement age → NDC with increasing retirement age
3. FDC with flat retirement age → FDC with increasing retirement age

What is flat and what is increasing retirement age?

baseline

reform

flat
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Calibration

Age-productivity profile - flat or ...?

heterogeneity between cohorts due to age-specific productivity, \( w_{j,t} = \omega_j w_t \)

Deaton (1997) decomposition
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Motivation and insights from literature

Model setup

Baseline and reform scenarios

Calibration

Results
  ■ Welfare
  ■ Macroeconomic effects
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Calibration to replicate 1999 economy of Poland

- Preference for leisure ($\phi$) chosen to match participation rate of 56.8%
- Impatience ($\delta$) chosen to match interest rate of 7.4%
- Replacement rate ($\rho$) chosen to match benefits/GDP ratio of 5%
- Contributions rate ($\tau$) chosen to match SIF deficit/GDP ratio of 0.8%
- Labor income tax ($\tau_l$) set to 11% to match PIT/GDP ratio
- Consumption tax ($\tau_l$) set to match VAT/GDP ratio
- Capital tax set $de iure = de facto$
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Calibration

## Final parameters

<table>
<thead>
<tr>
<th>Parameter</th>
<th>ω - D97</th>
<th>ω = 1</th>
</tr>
</thead>
<tbody>
<tr>
<td>α (capital share)</td>
<td>0.31</td>
<td>0.31</td>
</tr>
<tr>
<td>τ_l (labor tax)</td>
<td>0.11</td>
<td>0.11</td>
</tr>
<tr>
<td>φ (preference for leisure)</td>
<td>0.578</td>
<td>0.526</td>
</tr>
<tr>
<td>δ (discounting rate)</td>
<td>0.998</td>
<td>0.979</td>
</tr>
<tr>
<td>d (depreciation rate)</td>
<td>0.045</td>
<td>0.045</td>
</tr>
<tr>
<td>τ (total soc. security contr.)</td>
<td>0.060</td>
<td>0.060</td>
</tr>
<tr>
<td>ρ (replacement rate)</td>
<td>0.138</td>
<td>0.227</td>
</tr>
</tbody>
</table>

### Table: Calibrated parameters

<table>
<thead>
<tr>
<th>Parameter</th>
<th>Age-productivity profile</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>ω - D97</td>
</tr>
<tr>
<td>Δk_t (investment rate)</td>
<td>21</td>
</tr>
<tr>
<td>r (interest rate)</td>
<td>7.4</td>
</tr>
</tbody>
</table>
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Calibration

Exogenous processes in the model I

Demographics

- Demographic projection until 2060, after that 80 years, and after that “new steady state”
- No of births (j=20) - from the projection, constant afterwards
- Mortality rates - from the projection, constant afterwards
Exogenous processes in the model II

Productivity growth

- Labor augmenting productivity parameter
- Data historically, projection from AWG, after that "new steady state", 1.7%
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Results

1. Motivation and insights from literature

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5. Results
   - Welfare
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Is the reform efficient?

Yes!

<table>
<thead>
<tr>
<th>Net consumption equivalent</th>
<th>Deaton</th>
<th>Flat</th>
</tr>
</thead>
<tbody>
<tr>
<td>DB</td>
<td>9.88%</td>
<td>3.70%</td>
</tr>
<tr>
<td>Transition to NDC</td>
<td>11.31%</td>
<td>4.41%</td>
</tr>
<tr>
<td>Transition to FDC</td>
<td>11.81%</td>
<td>4.70%</td>
</tr>
</tbody>
</table>
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Results

Welfare

Who gains? Everybody!

[Graphs showing distributions across different cohorts for DB, NDC, and FDC categories.]
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Why they gain? Benefits under DC systems ...
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Results

Welfare

... and taxes under DB system ...
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Results

Welfare

Is there any behavioral response? Of course!
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Macroeconomic effects

Labor supply in the final steady state

<table>
<thead>
<tr>
<th></th>
<th>Labor supply (no reform)</th>
<th>Labor supply with MERA increase</th>
<th>MERA increase (baseline=100%)</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>Average</td>
<td>$j &lt; 60$ (baseline=100%)</td>
<td>$j ≥ 60$ (baseline=100%)</td>
</tr>
<tr>
<td>DB</td>
<td>63.2%</td>
<td>59.6%</td>
<td>94.4%</td>
</tr>
<tr>
<td>NDC</td>
<td>62.0%</td>
<td>58.8%</td>
<td>94.8%</td>
</tr>
<tr>
<td>FDC</td>
<td>61.7%</td>
<td>59.0%</td>
<td>95.5%</td>
</tr>
</tbody>
</table>
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Results

Macroeconomic effects

Aggregated labor supply (in mio of individuals)
Does social security reform reduce gains from higher retirement age?

Results

Macroeconomic effects

Capital (per effective unit of labor) decreases
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Results

Macroeconomic effects

But mostly due to decrease in “precautionary savings”
Conclusions

- extending the retirement age is universally welfare enhancing
- some downward adjustment in individual labor supply, but the aggregated supply increases
- effects on capital are “overstated”
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Results

Macroeconomic effects

Questions or suggestions?

Thank you!